# INXUBA YETHEMBA MUNICIPALITY



PINAL INTEGRATED

DEVELOPMENT

PLAN

MAY 2010

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#### **ABBREVIATIONS**

AIDS Acquired Immune Deficiency Syndrome

BP Business Plan

**CBD** Central Business District

CDK Cradock

CHDM Chris Hani District Municipality

**DEAT** Department of Environmental Affairs and

Tourism

DLA Department of Land Affairs

DPLG & H Department of Provincial and Local

**Government and Housing** 

DWAF Department of Water Affairs and Forestry

**ESCOM** Electricity Supply Commission

GAMAP General Accepted Municipal Accounting

**Practices** 

**GEAR** Growth Employment and Redistribution

GGP Gross Geographic Product
HIV Human Immune Virus

**HSRDP** Human Settlement Re-Development Pilot

**Project** 

IYM Inxuba Yethemba Municipality

LG Local Government MBG Middelburg

MEC Member of the Executive Council

MLL Minimum Living Level

NEMA National Environmental Management Act

NEP Nation Electrification Programme
NER National Electrification Regulator
O & M Operational and Maintenance

RDP Reconstruction and Development Programme

RSS Rapid Services Survey

SALGA South African Local Government Association

SMME Small Medium and Micro Enterprises

S.P. Service Provider

# **CHAPTER ONE**



# THE PLANNING PROCESS

#### 1. THE PLANNING PROCESS

#### 1.1 Introduction

Integrated Development Plan (IDP) is a process through which a municipality develops a strategic development plan. It is a strategic planning instrument, which guides and informs all planning, budgeting, management and decision making within the municipality.

The IDP approach is based on the principle of inclusivity, representativity, consultation and participation of all residents, communities and stakeholders within a Municipality, as well as representatives from other spheres of government, sectors specialists and other resource persons.

#### 1.2 Process Overview

The IDP planning cycle consists of the following phases:

#### 1.2.1 Analysis Phase

The analysis phase deals with current situations. It is a product of technical analysis of information and engagement with communities and stakeholders. The main outcomes of this phase amongst others are:-

- An assessment of the present level of development
- Priority issues

#### 1.2.2 Strategies Phase

This phase flows from understanding the problems in the municipal area and seeks to find solutions to the problems

This phase includes formulation of:-

#### 1.2.2.1 The Municipal Vision

The municipal vision is a statement indicating the ideal situation the municipality would like to achieve in the long term. This is the situation the Municipality would find itself once it has addressed the challenges identified in the analysis phase.

#### 1.2.2.2 The development Objectives

The identified priority issues identified in the analysis phase are translated into development objectives.

Development objectives are statements of **what** the municipality would like to achieve in the medium term in order to address the problems identified and also to contribute to the realization of the vision. In essence the objectives bridge the gap between current reality and the vision.

#### 1.2.2.3 The Development Strategies

Development Strategies provide answers to the question of **how** the municipality will reach its objectives. They are strategic decisions about the most appropriate ways and means to achieve the objectives.

#### 1.2.2.4 Project Identification

The formulated strategies result in the identification of projects

#### 1.2.3 Project Phase

This phase is about the design and specification of projects for implementation. The projects identified must have a direct linkage to the priority issues and the objectives identified. An indication must be made on each project who the intended beneficiaries (target group), its location, time frame, who will be responsible for managing it how much it will cost and where the money will come from. Furthermore targets and indicators are formulated to measure performance and the impact of the project.

#### 1.2.4 Integration Phase

The main purpose of Integration Phase is to draw together the customers of the previous phases, and to check that project proposals are in line with vision, objectives strategies resources, and legal requirements.

Projects may also be refined and are drawn into programmes that are in harmony in terms of their contents, timing and location.

#### 1.2.5 Approval Phase

The complete IDP is submitted to the municipal council for consideration and approval. The council needs to look at whether the IDP identifies the problems that affect the area, as well as the extent to which the strategies and projects will contribute to addressing the problems. The council must also ensure that the IDP complies with the legal requirements before it is approved.

#### 1.3 Process Plan

Each Municipal Council within a prescribed period after the start of its elected term must adopt a process set out in writing to guide the planning, drafting, adoption and review of its integrated development plan. (Section 28(1) of the Municipal Systems Act (Act no. 32 of 2000)

The process plan should include the following:-

- Organisational arrangements structure
- Distribution of roles and responsibilities
- Mechanisms and procedures for public participation
- Mechanisms and procedures for alignment
- Budget for the planning process
- Process plan programme

#### 1.3.1 Organisational Structure

The following arrangements have been set in place to institutionalize community/stakeholder participation and also to enable the municipality to manage the drafting of the output. Further, these organisational arrangements will provide an organised platform for the accessing of the decision making process by all the affected and interested stakeholders in the process.

COUNCIL

EXECUTVE MAYOR

MUNICIPAL MANAGER/IDP MANAGER

IDP STEERING COMMITTEE

PROJECT TASK TEAM

STAKEHOLDER STRUCTURES

WARD COMMITTEES

9 WARDS

#### **IDP Manager**

The Municipal Manager, M.S. Tantsi will manage the Inxuba Yethemba Municipality IDP.

#### 1.3.1.1 Terms of reference for the IDP manager

The IDP Manager shall in accordance with the provisions of the Municipal Systems Act legislation framework:

- Ensure that the Local Framework is drafted and adopted by the Local Municipal Council;
- Manage the Local municipal IDP by ensuring that all daily planning activities are performed within an efficient and effective consideration of available time; financial and human resources;
- Encourage an inclusive participatory planning process and compliance with action programme
- Facilitate the horizontal and vertical alignment of the IDP
- Ensure that the planning process outcomes are properly documented
- Manage service providers to local municipal IDP
- Chair the local IDP Steering Committee
- The IDP Manager will co-ordinate with various government departments and other IDP Managers to ensure that all the project, strategies and objectives of the local municipalities are shared and distributed amongst government departments so that they might incorporate them in their planning process and vice versa.

#### **IDP Steering Committee**

The IDP Steering Committee will consist of the IDP Manager, Managers of the departments.

#### 1.3.1.2 IDP Steering Committee Terms of Reference

The IDP Steering Committee shall;

- Provide technical and advisory support to the IDP Manager
- Perform daily planning activities including the preparation and facilitation of events; documentation of outputs and making recommendation to the IDP Manager and the municipal Council.
- Commission feasibility studies and business plans for projects
- Commission in depth studies
- Interact with the district steering committee members regarding district projects
- Prepare, facilitate and document meetings
- Act as the secretariat for the Representative Forum

#### **IDP Representative Forum**

The IDP Representative Forum will be chaired by the Executive Mayor Councilor W M Zenzile with the secretariat role being fulfilled by the Steering Committee.

#### 1.3.1.3 IDP Representative Forum Terms of Reference

The IDP Representative Forum shall:

- Represent the interest of various constituencies in the IDP planning process
- Provide an organizational platform and mechanism for discussion, negotiation and decision making between stakeholders including the local municipality
- Provide a communication mechanism of the exchange of ideas and opinions among the various stakeholder interest groups
- Participate in the setting up of key performance indicators including the monitoring thereof in line with the adopted Performance Management System of the local municipality
- Monitor the performance of the planning and implementation process

#### 1.3.2 Distribution of roles and responsibilities

The IDP planning process includes a wide range of role-players with certain key responsibilities. To enable smooth implementation of the IDP Review action plan the following roles and responsibilities have been allocated in the following manner.

#### 1.3.2.1 Internal municipal distribution

Actors	Roles and responsibilities
1. Council	*Consider and adopt reviewed IDP
	*Consider and adopt Framework plan
	*Encourage public participation
	*Keep public informed about the contents of the IDP
2.Mayoral	*Oversee the management, co-ordination, monitoring of
Committee	the IDP Review
	*Assist in resolving political disputes
3.Ward Councillors	*Assist in communication strategy and organization of
	community consultation activities
	*Ensure public participation
4.IDP Manager	*Ensure that the Framework and reviewed IDP are
	adopted by the Council
	*Manage the local municipal IDP by ensuring that all
	daily planning activities are performed within an efficient

	and effective consideration of available time; financial
	and human resources;
	*Encourage an inclusive participatory planning process
	and compliance with action programme
	*Facilitate the horizontal and vertical alignment of the
	IDP
	*Ensure that the planning process outcomes are
	properly documented
	*Manage service providers to the local municipal IDP
	*Chair the local IDP Steering Committee
	*The IDP Manager will co-ordinate with various
	government departments and other Managers to ensure
	that all the projects, strategies and objectives of the
	local municipalities and those of the district are shared
	and distributed amongst government departments so
	that they might incorporate them I their planning
	process and vice versa
5.Section 57	*Provide technical and advisory support to the IDP
Managers	Manager
_	*Perform daily planning activities including the
	preparation and facilitation of events; documentation of
	outputs and making recommendation to the IDP
	Manager and the municipal Council
	*Commission feasibility studies and business plans for
	projects
	*Commission service providers to conduct in depth
	studies
	*Interact with the district steering committee members
	regarding district projects
	*Prepare, facilitate and document meetings
	*Act as the secretariat for the Representative Forum
	*Prioritization on their individual departments projects
	and programmes for the following years

IPED	*Provide support and guidance on IDP Review process			
	*Assist municipalities to achieve the target dates			
	*Interact with service providers to ensure that a quality			
	product is provided			
	*Assist with workshops			
	*Project Management and implementation Support			
	Services			

#### 1.3.2.2 External Municipal Distribution

Actors	Roles and responsibilities	
1.Sector	*Ensure the participation of Senior personnel in the IDP	
Departments	review process	
	*Horizontal alignment of programmes and strategic	
	plans	
	*Ensure integration of sector programmes within the	
	local IDP Planning and implementation process	
	*Provide technical support and information to the	
	planning process	
	*Contribute relevant information to support the review	
	process	
	*Incorporate district and local municipal projects into	
	departments planning	
2.Support Providers	*Provide methodological and technical guidance	
	*Conduct in depth studies when commissioned by the	
	Steering Committee	
	*Ensure delivery of a product that is user friendly and	
0 N ( 1 0	tailor made for each municipality	
3. National &		
provincial	implementation process	
governments	*Provide training and capacity building support to the	
	local municipalities	
	*Co-ordinate support programmes so that overlapping does not occur	
	*Provide technical guidance and monitor compliance with provincial policy and legal framework	
	*Provide financial support to the IDP Planning and implementation process	
	implementation process	

#### 1.3.3 Community participation strategy

#### 1.3.3.1 Process

- Compilation of database of all relevant community and stakeholder organisation
- Informing communities and stakeholders:-
- Communities and stakeholders are informed on the municipality's intention to embark on the IDP Process
- Organised and unorganised social groups will be invited to participate in the IDP process

(Section 28(2) of the Municipal Systems Act 2000)

A Municipal Council must develop mechanisms to consult the community and community organisations in performing its functions and exercising its powers

#### (Section 19(3) of the Municipal Structures Act 1998)

Participation by the local community in the affairs of the municipality must take place through:

- a) Political structures for participation in terms of the Municipal Structures Act:
- b) The mechanisms, process and procedures for participation in municipal governance established in terms of the Municipal Systems Act;
- c) Other appropriate mechanisms, processes and procedures established by the municipality;
- d) Councilors

#### 1.3.3.2 Mechanism

- Ward committees
- information within wards through public ward meetings
  - Media
- Newsletter inside municipal buildings
- Notices at prominent locations
- Postal notices to organised groups/organisations

#### 1.3.4 Alignment mechanisms and procedures

#### 1.3.4.1 Mechanisms for Alignment

#### Three types

- Within Inxuba Yethemba Council
- Municipality and Chris Hani District Municipality
- Between local government and other spheres of government

For issues that have a direct impact on an individual sector, and where sector departments have structures in the Inxuba Yethemba Municipality area of jurisdiction, council will do alignment. The other alignment takes place at District Council level.

District Municipality	Telkom
Dept of Water Affairs	Health
Department of Transport Chris Hani	SAPS
Department of Public Works	Education
DEDEA	Arts and Culture
Department of Land Affairs	Treasury
Social Development	SASSA

Correctional Service	Local Government and T Affairs	Traditional
Eskom		

#### 1.3.5 Binding legislation

The following pieces of national and provincial legislation in conjunction with the South African constitution will represent binding legislation that will guide the process. The list below will be considered in addition to the binding legislation list appended in this document.

#### 1.3.5.1 Legal policy Framework

- \* Development Facilitation Act 96 of 1995
- \* White paper on Local government of 1996
- Municipal Structures Act 113 of 1998
- Municipal Systems Act 32 of 2000
- \* Water services Act 108 of 1997
- \* Transport Act
- \* NEMA
- \* Municipal Finance Management Act 56 of 2003

#### 1.3.5.2 Policy Planning Framework

- Eastern Cape Provincial Growth & Development Plan
- Eastern Cape Spatial Development Plan
- Promotion of Rural Livelihood Programme (RULIV)
- Rural economic Development Zones programme (REDZ)
- Integrated Sustainable Rural Development Strategy (ISRDS)
- National Spatial Framework

#### 1.3.6 Process Plan Program

The following table illustrates the IDP review action programme and also gives an indication to the planning activities that will be undertaken over time and the resources that will be required to complete these activities.

#### **IDP REVIEW PROCESS PLAN PROGRAM - 2009/10**

PHASE	ACTION	RESPONSIBLE PERSON	TIME FRAME
	Reconstitution of the IDP forum -(Advert) -Registration of interest	IDP Manager	23/09/2009  From date of advert till 30/10/2009
	Community -Notice of intention to review IDP	IDP Manager	23/09/2009
1. ANALYSIS			
	Council -Adoption of Process Plan	Mayor	06/10/2009
	Ward -Revision of Stakeholder priorities	Ward Councillors	01/10/2009 to 31/10/2009
	Status quo Verification of service levels with Municipal Data	IDP Manager	01/09/2009 to 31/10/2009
	IDP rep forum -inform forum on process -possible suggestions	Mayor	8/10/2009 CRADOCK

2. STRATEGIES	Steering Comm -review of priorities, objectives and strategies approach	IDP Manager	15/10/2009
	IDP rep forum -workshop on priorities, objectives and strategies with envisaged projects	Mayor	23/10/2009 MIDDELBURG
4. PROJECTS	Steering com -Assessment of envisaged projects (item in Mayoral Comm meeting)	IDP Manager	2710/2009
	Special Program -identify critical projects for the financial year	SPU Officer	05/11/2009

			T
	IDP rep forum -Discussion on projects -Identification of key projects in each cluster, and KPI's	Mayor	12/11/2009 CRADOCK
	Tech Task Team -refine projects	All Managers	12/11/2008 to 31/11/2008
	1 <sup>st</sup> DRAFT IDP	IDP Manager	DECEMBER
	Ministers Fraternal -Consultation	IDP Manager	12/01/2010
	Business Community -Consultation	LED	19/01/2010
5. REPORT	IDP rep forum -Mid Year Performance Report	Mayor	28/01/2010 MIDDELBURG
6 ALIGNMENT	Sector DeptsBriefing or communicating existing projects for possible incorporation in their programmes	IDP Manager	continuous
	Draft sent to Province for assessment	IDP Manager	26/ 02/2010

7. APPROVAL	IDP representative forum -Present reviewed IDP	Mayor	18/03/2010 CRADOCK
	Adoption by Council of -Draft IDP and Budget	Mayor	30/03/2010
	Advertise Draft for comments -Notice in local news paper for 21 days commentary	IDP Manager	08/04/2010 to 30/04/2010
	Tabling for Adoption of -Final IDP and Budget	Mayor	31/05/2010
	Sent to MEC and sector departments	Municipal Manager	01/06/2010
8. REPORTS	IDP Forum -3 <sup>rd</sup> quarter Performance report	Mayor	29/04/2010
	Steering comm4 <sup>th</sup> quarter Performance	Mayor	15/07/2010
	IDP Forum -4 <sup>th</sup> quarter performance	Mayor	29/07/2010

# **CHAPTER TWO**



# **ANALYSIS**

#### 2. ANALYSIS

This analysis phase does not provide an all inclusive and comprehensive report of the area. It merely focuses on issues relevant to the Integrated Development Plan and centers on priority issues.

#### 2.1 MUNICIPAL AREA

Inxuba Yethemba Municipality is situated in the Chris Hani District Municipality in the Eastern Cape Province. It is approximately 240km north of Nelson Mandela Metro. It is comprised of the former Middelburg EC and Cradock Local and Rural councils with their urban centres situated 100km apart. Cradock consists of suburb of Cradock, Lingelihle and Michausdal communities, whilst Middelburg has the Middelburg suburb with Kwanonzame Lusaka, and Midros communities.

The two urban centres of Cradock and Middelburg are fairly similar with well developed CBD's and fair infrastructure whilst a lot still needs to be done in the former previously disadvantaged communities. The rural areas of both towns are mostly commercial farms, with small settlements in rural areas of Fish River Mortimer and Rosmead.

The N10 National Road which is the vital economic link between Port Elizabeth and the North runs through Cradock and skirts Middelburg. The economy of the area is largely based on agriculture and tourism with small and medium enterprises, formal sector like government departments and finance and commercial institutions.

#### 2.2 GEOGRAPHIC PROFILE

The municipal area stretches over a geographical area of 11594.65 square kilometers comprising of a potentially arable area with a slope ranging from 0° to 12°, with the rest of slope above 12° being mountainous area that is not arable.

The area is characterised by harsh climatic conditions with day temperatures averaging between 20°C and 40°C and night temperatures between - 5°C and 16°C. The average annual rainfall is between 200mm and 300mm with north westerly and westerly winds being more prevalent.

Most of the municipal area is covered with shrub land and low fynbos. The veld type is typical Karoo vegetation which is ideal for stock farming. Inxuba Yethemba falls within the Great Fish River drainage system and its many tributaries. Cradock receives its water from the Gariep dam through a transfer scheme which is managed by the Department of Water Affairs and Forestry whilst Middelburg on the other hand solely depends on its ground water. The present drought has thus a detrimental effect on water sources in Middelburg.

Inxuba Yethemba experienced extreme flood damage during the 70's and they still pose a potential danger. Veld fires are most common causing a threat to the agricultural sector. Drought is another major risk in the agricultural sector, which is important for the economy of the area.

#### 2.3 DEMOGRAPHICS

The demographic data used is derived from 2001 Census figures, the Demarcation Board and Community Survey 2007. It is worth noting that there exist huge discrepancies between this data and that from other sources including municipal records. It must as well be noted that for the 2006 local government elections the following ward boundaries have been altered, Wards 5, 6, 7, 8 and 9 hence this information might not exactly tally with current ward arrangement. Also ward 1 and 3 have exchanged numbers since the previous local government elections before 2006.

#### 2.3.1 Population Distribution

Table 2.1

	Population Demographics							
				Race			Gend	der (%)
Ward	Population	African	Coloured	Indian	White	Other	М	F
1	5858	77.5	17	0.0	5.4	0.1	46.6	53.4
2	8201	5.3	94.4	0.1	0.1	0.1	46.4	53.6
3	5688	56.7	9.5	0.1	33.5	0.2	49.2	50.8
4	8424	36.4	23.9	0.1	39.4	0.2	50.1	49.9
5	2427	99.0	0.7	0.0	0.0	0.3	46.5	53.5
6	5929	45.1	36.9	0.0	17.8	0.2	55.9	44.1

7	9611	96.7	3.2	0.0	0.1	0.1	45.6	54.4
8	8205	15.2	84.3	0.1	0.3	0.1	46.7	53.3
9	5954	93.6	6.2	0.0	0.0	0.2	46.6	53.4

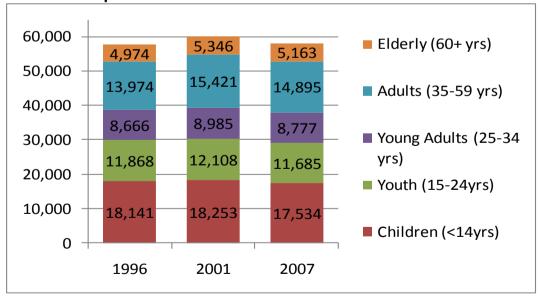
Source: Census 2001

The 2001 Census statistics suggests a population of 60296 for the whole of Inxuba Yethemba. More than 80% of the population is concentrated in the towns of Cradock and Middelburg with the rest scattered throughout the rural area. As is comparable with National and Provincial Statistics women are in the majority at 51.8% compared to 48.2% of men.

#### 2.3.2 Demographics trends and migration patterns

With the building of formal settlements and retrenchments in the farms there is a continuous influx of people into the urban centres from the rural area. Also worth noting is the ever increasing number of immigrants from the African continent.

2.3.3 Age Profile Table 2.2: Population in Inxuba Yethemba: 1996 to 2007



Source: Quantec (2008)

- There are just more than 58,000 people living in IYM<sup>1</sup>, with Cradock being the largest urban area.
- More than 50% of the population is younger than 25 years of age
- There has been a decrease in the population between 2001 and 2007, with population growth at -0.6% p.a.
- Most residents in IYM live in Lingelihle, and Michausdal
- There has been a decrease of nearly 2,000 persons living on farms outside of the main towns in IYM between 1996 and 2007
- The population in Middelburg has increased by nearly 2,500 persons over the past 12 years

The population density is low at about 5 persons per km<sup>2</sup>

The 2007 community survey results completely misrepresent the population of IYM and can thus not be relied upon.

#### 2.4 BASIC INFRASTRUCTURE DEVELOPMENT AND SERVICES

#### 2.4.1 Water

Table 2.3: Water Access by household

Water Source	% Households	% Households	% Households
	Census 2001	RSS 2006	CS 2007
On site	87.4	96.5	91.30
Borehole/Tank	0.9	1.4	5.5
Communal Stand	10.2	2.2	2.6

•

<sup>&</sup>lt;sup>1</sup> Statistics SA's 2007 Community Survey reports that the actual population in IYLM is about 48,400

Pipe			
Natural water/Dam	0.9	0.0	0.6
Other	0.7	0.0	-

Sources: Census 2001, RSS 2006 and CS 2007

Households in Inxuba Yethemba obtain their water from the sources listed in table 2.3. It is evident from the table that most households have on site access to water and only a small percentage from natural sources. Most of the people in the rural areas of municipality receive water below RDP standards. With the existing growth rates and developments particularly water borne sewer, the water storage capacity requires expansion in the coming years. There has also been a marked improvement in quality water provision when a comparison is done between Census 2001 and RSS 2006 survey. The correctness of the community survey (CS) 2007 statistics is highly questionable and is not used for comparison purposes. The backlog is standing at 10% and this translates to R3.8million according to CHDM 2007/8 IDP. With this picture both the provincial and national targets are within reach.

#### 2.4.1.1 Challenges

Rehabilitation of the bulk water infrastructure and reticulation networks will have to be attended to as a matter of urgency as it has by far exceeded its lifespan. This results in water losses that exceed acceptable levels due to leakages. Water storage and treatment capacity require expansion to meet the increasing demand. Middelburg unit solely relies on ground water and currently ground water levels are at their lowest, posing a serious challenge to the municipality. A lasting solution is required and this can only be achieved by drawing water from Fish River Scheme. This is a huge project which even the District council as a WSA cannot undertake alone as the project is estimated to be above R100 million. Rosmead is the area which needs serious attention in terms of up to the erf water provision as is the norm in all other areas in the municipality. The completion of land transfer from Transnet needs to be to be finalized first before projects can be implemented in this area. A Water Service Master Plan is required to take informed decisions in addressing the challenges.

#### 2.4.2 Sanitation

The municipality collects waterborne sewerage via bulk sewer and street collectors. The raw sewer is treated at two treatment plants in Cradock and Middelburg.

The sanitation service is administered as follows:

- Maintenance of:
  - Sewer networks
  - Pump stations
- Installation of Sewer Lines
- Treatment of all waste water

Table 2.4: Sanitation levels in Inxuba Yethemba

Ward	% With Full Sanitation
1	100
2	100
3	95
4	100
5	100
6	98
7	100
8	100
9	100

Source: Municipal Data 2009

The table indicates that all formal households serviced by the municipality have access to a waterborne sanitation. This is with the exception of Rosmead in ward 3 still owned by Transnet and areas in ward 6 that are privately owned farms.

Table 2.5: Percentage distribution of households by type of toilet facilities

	Census 2001	CS 2007
Flush toilet (connected to sewer system)	65.7	91.2
Flush toilet (with septic tank)	3.0	1.5
Dry toilet facility	-	4.0
Chemical toilet	0.1	0.1
Pit latrine with ventilation	1.8	0.3
Pit latrine without ventilation	3.3	-
Bucket latrine	15.7	0.2
None	10.4	2.8

Source: Census 2001, Community Survey 2007

#### 2.4.2.1 Challenges

Rosmead which is still owned by Transnet still poses a challenge as it is the only area where the deadline of removing buckets by 2007 could not be met. In this respect the process of transfer of land to the beneficiaries/municipality should be speeded up. Another grey area is with the privately owned farms. Whilst the project of bucket eradication can be hailed as having been highly successful, it has ushered new serious challenges in the municipality's sewer treatment plants and its bulk sewer connectors. This could be attributed to the huge increase in load with the eradication of buckets in urban areas. This is coupled with the old bulk infrastructure and sewer networks. This is substantiated by the frequent breakage of pumps in Cradock sewer plant and bursting of bulk sewer pipes in Middelburg.

#### 2.4.3 Electricity

The municipality distributes electricity to Cradock town, Michausdal and the whole of Middelburg. In Lingelihle township Eskom is the distributor. It also has a responsibility to provide and maintain streetlights throughout the municipality. Electricity is purchased in bulk from Eskom and distributed through the municipality's infrastructure and network. The municipality's role is administered as follows:

- Bulk purchase of electricity supply from Eskom
- Distribution of electricity to consumers
- Management of pre-paid electricity to consumers

- Taking measures to prevent theft of electricity
- Maintaining links with government departments and institutions like DME, NERSA etc.
- Implementation of projects on housing electrification
- ❖ Maintenance and upgrade of electricity infrastructure and networks
- Public lighting of streets and maintenance of street light fittings and fixtures

Strategic objectives of the function are:

- to ensure that all communities receive adequate and uninterrupted supply of electricity
- ensure adequate street lighting so as to provide safety and security in the communities

Table 2.6 Electrification in Inxuba Yethemba

Ward	% Households With Electricity	% Ward With Adequate Street Lights
1	100	100
2	100	100
3	95	90
4	100	100
5	100	100
6	90	99
7	100	100
8	100	100
9	100	100

Source: Municipal Data 2009

The table indicates that a lot has been done in household and street electrification.

Table 2.7: Percentage households' use of electricity

	CENSUS 2001	COMMUNITY SURVEY (CS) 2007
Electricity used for lighting	82.5	94.1
Electricity used for heating	44.3	43.7
Electricity used for cooking	52.8	79

Source: Census 2001, CS 2007

#### 2.4.3.1 Challenges

As is the case with water infrastructure the electrical infrastructure requires serious and urgent attention as the municipality is currently unable to meet the increasing current demands. Cradock unit is currently experiencing serious power supply shortcomings due to limited capacity levels. This is happening at a time when the area is experiencing an influx of people wanting to invest and local developers wanting to develop the area. This contradicts with our objective of wanting to develop the local economy and create jobs. Middelburg unit on the other hand is on a time bomb ready to explode. This is largely due to improper planning in the past, as there is currently no spare/ reserve transformer capable of carrying the full load should the one in use give in or require major servicing. This matter is receiving urgent attention as if anything happens half the community could be without supply for up to 12 months.

#### 2.4.4 Waste Management

- Waste Management Includes:
  - refuse removal
  - solid waste disposal
  - landfills
  - street cleaning
  - waste recycling

The refuse collection functions of the municipality are administered as follows and include:

 The removal of household and business refuse industrial waste and medical waste, street sweeping of the central business zone and peripheries. This also includes the management of solid waste disposal side.

These services include the urban areas, but do not take account of resident which resides within the rural areas of the municipality. The municipality has a mandate to:

Provide services to all its inhabitants

The strategic objectives of this function are to:

 Ensuring a clean environment, well kept natural open spaces, maintain build environment.

Removal of refuse from households and business premises is done once a week throughout the municipality. Each household is supplied with a refuse bag on a weekly basis.

The Municipality of Inxuba Yethemba as mandated by the Constitution of South Africa has to reduce recycle, minimize and remove refuse in each household. This function is to ensure that all inhabitants of Inxuba Yethemba Municipality are living in a safe and healthy environment.

The role of the Municipality is to provide machinery, equipment, human resource and allocate a budget in each financial year to render this service effectively. The National Waste Management strategy encourages that municipalities involve all stakeholders that are within their communities to form an integrated waste management forum.

The main role players in the integrated waste management system are the municipality, Department of Environmental Affairs & Tourism, Chris Hani District Municipality, community based organisations, schools, private recyclers, consultants that are implementers of waste buy back centres.

#### 2.4.4.1 Major challenges in waste management services:

Shortage of equipment is a major challenge as the equipment that is used is old 1978 - 2001 models the parts are no longer available and while a vehicle is out of order employees are to work unnecessary overtime to cover the areas. Tractors that are already irreparable are in use and taking longer time to get to the disposal site.

The maintenance cost that is high due to the condition that our equipment is in could be utilized for improving the service.

Landfill sites of both units do not have proper machinery to compact the waste. The minimal work done on landfill sites is never going to reach the maximum effectiveness of a properly operated landfill site as according to N.E.M.A. although the plan is available.

Continued littering of garden refuse and other household material is fast becoming a norm and is a serious concern in most of the wards as this creates unsightly, unregulated dumping sights which also pose a health risk. Properly regulated temporary dumping sites with the necessary facilities are required for each ward. Waste disposal sites in both units are operated without the requisite licenses which is a serious non compliance issue from auditors. The district wide Integrated Waste Management Plan is the currently used planning document and requires some updating.

#### 2.4.5 Roads and Stormwater

The municipality has a responsibility to construct and maintain roads within the municipal area of jurisdiction.

Maintenance entails the following:

- Surfaced Roads
  - Potholes repairs
  - Surface repairs
  - Re-sealing
- Gravel Roads
  - Grading
  - Backfilling and
  - Compacting

#### Construction involves

- Construction of new roads
- Surfacing of existing gravel roads with bitumen layers

The strategic objectives of roads section is to ensure that major arterial roads are maintained, tarred/ graded and provided with an effective storm water system.

Table 2.6 Percentage (%) of tarred streets

Ward	% Tarred				
1	54				
2	11				
3	34				
4	93				
5	17				
6	0				
7	20				
8	35				
9	15				

Source: Municipal Data 2008

There is 135 km tarred and about 180 km graveled roads in the municipal area. Very few of the roads are in a fair condition the majority are in a very poor state.

#### 2.4.5.1 Challenges

An urgent need exists to upgrade access and collector roads, more particular in the newly established areas. Proper stormwater channels are non-existent in the previously disadvantaged communities. The condition of the roads throughout the municipality is a serious cause of concern as this affects access to the communities of essential emergency services such as ambulance services and even the police cannot reach some of these areas. As the result of poor maintenance over the years due to cashflow problems, even those roads thought to be in a fair state are fast deteriorating. The condition of our plant vehicle and equipment further exacerbate the situation.

# 2.4.6 Housing Supply

The greater percentage of households in the Municipality is housed in formal structures according to the municipal data for the Inxuba Yethemba Municipality (Table 2.7). The average household size is 6 occupants per household. The existing waiting list in housing departments indicates that there is demand for more housing. The condition of houses in Lusaka and Rosmead need urgent attention, as these are old and dilapidated.

Table 2.7: Housing Patterns

Ward	Households	% Formal	% Informal
1	1114	99.9	0.1
2	1799	90	10
3	2591	77.1	22.9
4	1239	100	0
5	1220	98.5	1.5
6	1628	92.9	7.1
7	2230	100	0
8	2355	100	0
9	1635	99,9	0.1

Source: Municipal Data 2009

#### 2.4.6.2 Institutional Capacity for Housing Delivery

At the present, Inxuba Yethemba Municipality has a Housing Division which is currently manned by 8 officers. The municipal organogram makes provision for 10 housing officers, which means two positions are still vacant.

In terms of the capacity to manage housing delivery, the majority of the housing delivery functions are performed in-house. However, some of these functions are shared with consultants and developers (Table 2.8). On the whole there is a functional Housing Division, which is capable of handling the housing delivery issues of the Municipality even though the Municipality has no approved Housing Policy.

Table 2.8 Capacity to Manage Housing Delivery

Capacity			-	
	In-house	Consultants	Contracts	Developers
Project	Yes	Yes	Yes	Yes
inception				
Planning and	Yes	Yes		Yes
Programming				
Design		Yes	Yes	Yes
Beneficiary	Yes	Yes	Yes	Yes
Identification				
and PHB				
Approval				
PHB Project	Yes	Yes		
and Business				
Plan				
Application				
Financial	Yes	Yes		Yes
Control				
Progress	Yes	Yes	Yes	Yes
Reports				
Building		Yes	Yes	Yes
Construction				
Services		Yes	Yes	Yes
Installation				
Тор	Yes	Yes		Yes
Structure				
Design				
Тор		Yes	Yes	Yes
Structure				
Construction				

Source: Complan, 2007

#### 2.4.6.3 Housing Strategies for Various Income Groups

A total of 1 1557 units are planned for the various income groups for the short term (defined for this purpose as 1-3 years), and 2 110 units for the Medium to long term (also defined as over three years). The total municipal land available for the housing projects is 286.2ha. See Table 2.9

Table: 2.9 Housing Strategies for Income Groups

Table: 2.9 Housing Strategies for Income Groups					
Type of housing/income		No. of	units planne	d	
	Short- term 1-3 yrs	Med - Term 3-5 yrs	Longer - term	Total	Municipal land Available (ha)
In-situ Upgrading/Formalization	704	0	0	704	32.6
Subsidy Housing (less than R3 500. h/h	463	16	662	2 125	178.2
Affordable Housing (R 3 500 – R 7 500 h/h)	30	8	88	118	9.4
Entry Level Housing (R 7 500 – R12 500 h/h)	100	200	100	400	31.9
Rental Housing	Still to be determined			0	Not determined
Social Housing	Still	to be determ	ined	0	Not determined
Special Needs Housing (HIV/AIDS, Orphans, Farm Workers etc)	Still to be determined		0	Not determined	
High Income Private- Sector Driven Housing (over R 12 500 h/h)	149 Still to be determined		149	21.1 for short term, medium and long term not determined	
Tourist/ Holiday Accommodation	Still to be determined		0	Not determined	
Rural Housing	111	20	40	171	13
Total	1 557	2 1	110	3 667	286.2

Source: Complan, 2007

# 2.4.6.4 Housing Waiting List/Backlog

The municipality has a housing waiting list. The breakdown in Table 2.10 indicates a total backlog of 5 912 units. As expected, the lowest income group (the less than R 3 500.00 per household per month) has the greatest need: a total of 5 157 or 87.2%

Table 2.10: Breakdown of Housing Waiting List/ Housing Backlog

Household Income Level Per	N	o. of h/h per category			
Month	Informal Housing	Backyard Shacks	Other	Total	
Less than R 3 500.00 per month per h/h	Approx 70	Approx. 1 300 (for all categories)	3787	5157	
R 3 500.00 – R7 500 per month per h/h	0		206	206	
R7 500 – R1 2500 per month per h/h	0		400	400	
Over R12 500.00 per month per h/h	0		149	149	
Total Housing Need/Housing Backlog	70	1 300	4 542	5 912	

Source: Complan, 2007

# 2.4.6.4 Measures, to Address the Housing Backlog

The Municipality has put in place a strategy to address the housing backlog. As indicated in Table 2.11, land for 5137 units have been identified, layouts for 744 sites have been prepared out of which 688 have been approved and surveyed. Of the 283,2ha identified for future housing, layouts have been prepared on 34, 4ha of land out of which 31,8ha have been approved. None has bulk infrastructure. 27.5ha has bulk water.

Table 2.11: Surveyed Sites

Plans	No	of
	Sites	
Land Identified	5137	
Layout Prepared	744	
Layout Approved and Surveyed	688	
Total	6569	

Source: Complan, 2007

#### 2.4.6.5 Past and Current Housing Projects in the Municipality

The past and current housing projects in the Inxuba Yethemba Municipality are provided in Table 2.12. Only 24 out of the 6128 units are yet to be completed. (Have subsequently been completed)

Table 2.12 Past and Current Housing Projects in the Municipality

Project Name and Type	Approved Subsidies	Project Value (Rand)	Houses Completed	Project Status
Cradock Ph 1	1700	29 685 122	1676	Completed
Cradock Ph 2	1500	25 875 000	1500	Completed
Cradock Michausdal R/L 2	1000	23 720 000	1000	Completed
Middelburg	1628	26 855 625	1628	Completed
Middelburg Lusaka R/L 2	324	8 283 050	324	Completed
Total	6152	113 580 248	6128	

Source: Complan (DHLTA), 2007, Municipality 2009

# 2.4.6.6 Planned/Proposed Housing Projects (2007-2012)

Approximately 5417 units are proposed with project value of approximately R269.93m for the low income units. The value of the middle and high-income projects is market -related and can therefore be provided. See Table 2.13 for details.

Table 2.13: Proposed Housing Projects (2007 – 2012)

Project Title	No. of Sites	Project Value	Ward	Project Type	Comments
Lusaka	595	R32.71m	1		
Rosmead	220	R13.91m	3	Low Cost	Private Land
Midros	493	R27.10m	2	Low Cost	
Kwanonzame	1000	R54.98m	3	Low Cost	
Cradock	2500	R137.44m	6		
Project Title	No. of Sites	Project Value	Ward	Project Type	Comments
Middle Income	400	Market related	5,7 &	Middle Income	Private Land

			9		
High Income	149	Market related	4	High Income	Private Land
Mortimer & Fish River	60	R3.79m	6	Low Cost	Private Land.
Total	5417				

Source: Complan, 2007

#### 2.5 SOCIAL INFRASTRUCTURE

#### 2.5.1 Health facilities

Table 2.14 Health Facilities

Ward	Hospitals	Conditions	Clinics	Conditions
1	1	Fair	1	Fair
2	0		1	Fair
3	0		2	Fair
4	1	Fair	1	Fair
5	0		0	
6	0		0	
7	0		1	F
8	0		1	Fair
9	0		1	Fair

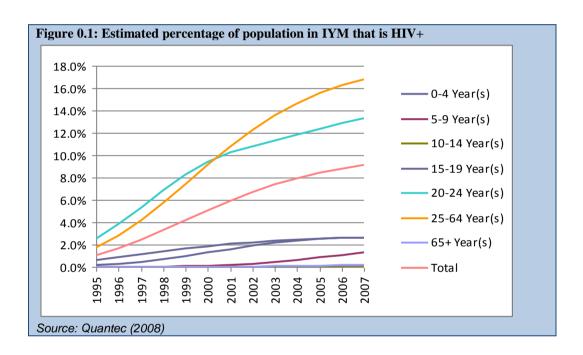
Source: Municipal Data 2010

The facilities in 2.14 exist in Inxuba Yethemba with conditions ranging from fair to good.

# 2.5.1.1 Challenges

Worth mentioning are the long distances traveled to access health facilities in particular by the elderly. In some areas there is a clear need for mobile clinics. The delivery of this service is hampered by insufficient clinic staff and lack of medicine in all the clinics. The grey area around transfer of Environmental Health to the District poses another challenge in terms of accountability of staff and general confusion in the community as it happened in the past with ambulance services.

#### **2.5.2 HIV/AIDS**



- The percentage of the IYM population that is HIV+ is estimated to have increased from less than 2% in 1995 to about 9% in 2007
- The infection rate is highest in the adult and young adult population
- The infection rate is relatively low for persons younger than 20 years of age

#### 2.5.3 Educational Facilities

Table 2.16(a) Educational Facilities

Ward	Crèches	Pre-Primary	Primary	Secondary	Tertiary
1	4	1	1	1	0

2	1	0	2	1	1
3	1	0	2	1	0
4	5	1	2	1	0
5	1	0	1	0	0
6	1	0	4	0	0
7	4	0	2	1	0
8	3	0	3	1	0
9	3	0	3	1	1

Source: Municipal Data 2010

Table 2.16(a) reflects the available educational facilities in the municipality.

#### 2.5. 3.1 Challenges

The facilities are not evenly spread throughout the municipality including the farming community. Crèches are mushrooming on an alarming rate. The crèches are evenly spread throughout and in particular though, registered most of them do not have formal structures of their own. This is problematic as the kids attending these pre-schools are faced with harsh conditions due to the structures used such as galvanized zinc.

#### 2.5.3.2 Literacy levels

#### Education and Skills

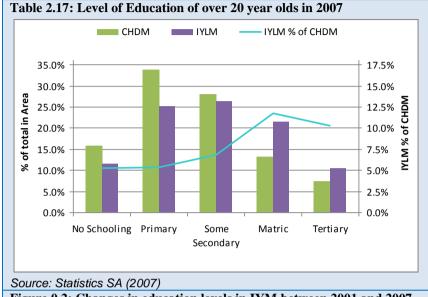
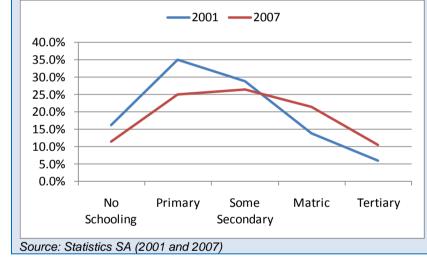


Figure 0.2: Changes in education levels in IYM between 2001 and 2007



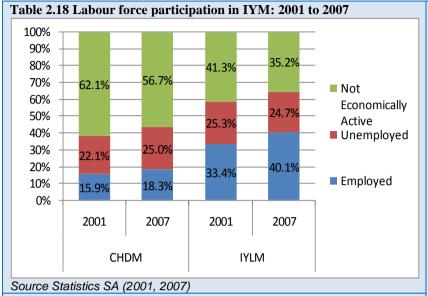
#### **Key Features:**

- 11% of persons 20 years or older in IYM have no schooling, which is less than the average in CHDM (16%)
- Nearly a third (32%)
   of over 20 year olds
   in IYLM have Matric
   or better, compared
   to only 20% in
   CHDM
- Smaller % of over 20 year olds in IYM have no schooling or only primary education in 2007 than in 2001
- Greater % of over 20 year olds in IYM has Matric or higher in 2007 than in 2001

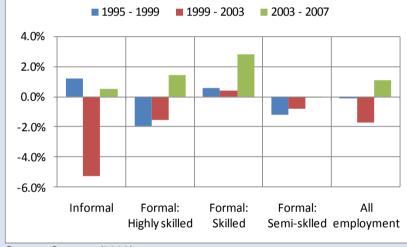
#### 2.6 SOCIO ECONOMIC PROFILE

Inxuba Yethemba forms part of the Karoo Midlands, which is predominantly an agricultural area. The tourism industry also contributes significantly to the economy of the area. Both these sectors remain not to reflect the demographics of the municipality in terms of their benefits as they continue to be monopolized by the previously advantaged members of our community.

# 2.6.1Labour Force Participation and Unemployment







Source: Quantec (2008)

#### **Key Features:**

- A greater percentage of the labour force in IYM is employed in 2007 than was the case in 2001
- The actual unemployment rate in IYM has decreased from 43% to 38% between 2001 and 2007
- The Not-Economically Active population in IYM has shrunk by 6% between 2001 and 2007
- Employment in IYM is significantly higher than in CHDM
- Employment declined by 1.7% p.a. between 1999 and 2003, but increased by 1.1% between 2003 and 2007
- Informal employment decreased significantly (5.2% p.a.) between 1999 and 2003.
- Skilled employment increased over all periods, but by nearly 3% p.a. between 2003 and 2007.

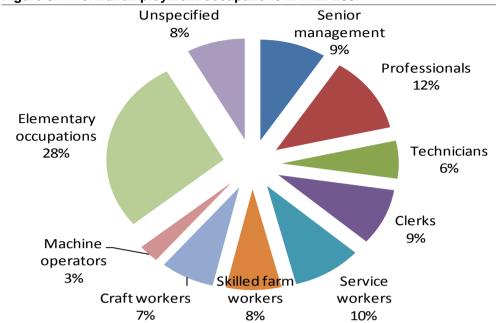


Figure 0.4: Formal employment occupations in IYM: 2007

Source: Statistics SA (2007)

- More than 25% of formal employment is in highly skilled jobs
- Nearly a third of formal employment is in unskilled or semi-skilled positions

sectors

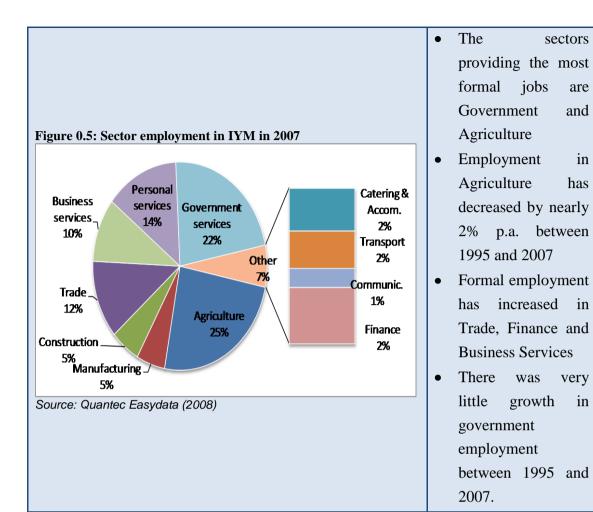
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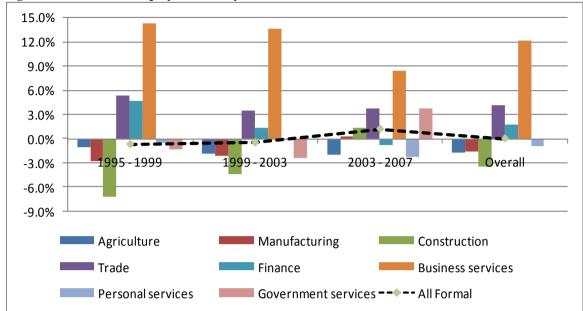
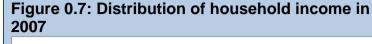
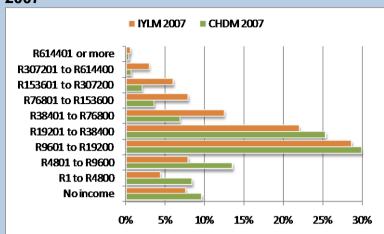


Figure 0.6: Growth in employment in key sectors in IYM: 1995 to 2007

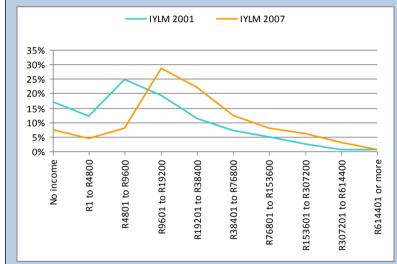
Source: Quantec Easydata (2008)





Source: Statistics SA (2007)

Figure 0.8: Change in distribution of household income between 2001 and 2007



Source: Statistics SA (2001, 2007)

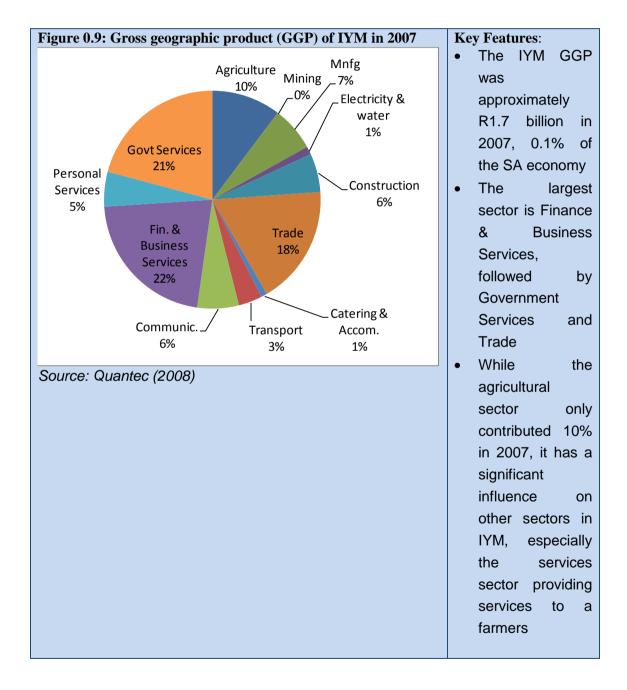
#### **Key Features:**

- Households in IYM earn on average more than the average household in CHDM
- More than 7% of households in IYM has no income, significantly lower than in 2001
- About 50% of households in IYM had less than R19,200 income p.a.
- There has been a marked increase in household income between 2001 and 2007 in IYM. Only 20% of households in IYM had income of less than R9,600 p.a. in 2007, compared to 54% in 2001
- About 4% of households in IYM earn above more than R307,200 p.a.

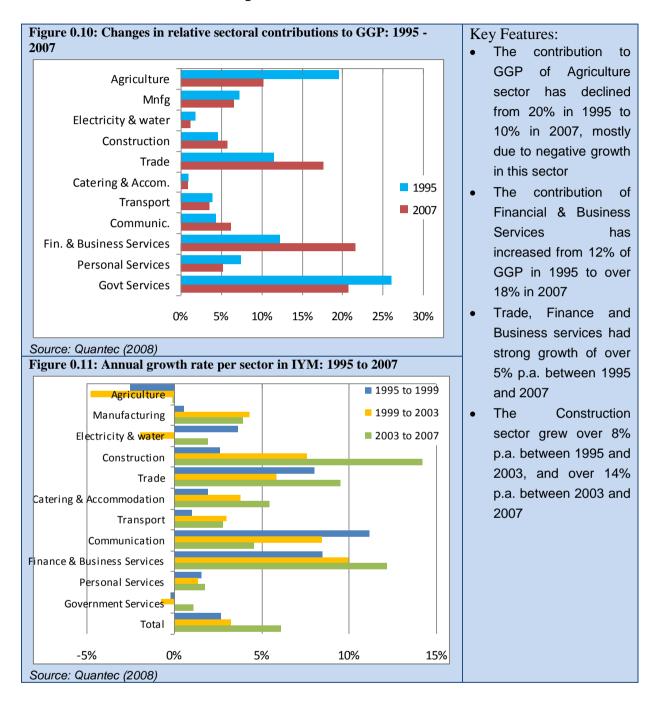
#### 2.7 LOCAL ECONOMIC PROFILE

#### 2.7.1 Local Economic Structure and Growth

#### 2.7.1.1 Economic structure

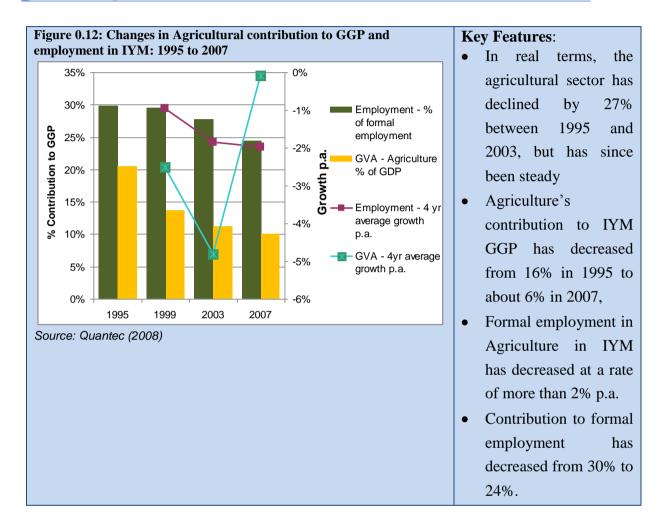


# 2.7.1.2 Growth / Historical performance



#### 2.7.2 Sector Profile

# 2.7.2.1 Agriculture



The following key characteristics of the commercial agricultural sector in IYL have been identified:

- There are approximate 100 to 130 farmers in the Middelburg area and about 350 to 400 farmers in the Cradock area;
- There are two distinct types of farming in the IYM area:

]	Intensive Irrigation Farms	Dı	yland farming		
•	• Mostly next to Great Fish River (32,500 ha),	•	Produce:		
	on smaller scale at the Tarka River (700ha)		o Livestock:	beef,	sheep
	with farmers having a supply of water		(Merino & I	Oorper), g	oats

- Produce include:
  - o Maize, lucern, wheat, oats, vegetables
  - o Livestock: Dairy farming and pig
- Farm size:
  - Average: 40ha-60ha, but 100ha / farmer for financial sustainability
  - o Max 200ha
- Cost: R25,000 R30,000 / ha (2008)
- Location: next to Great Fish and Tarka Rivers

- o Ostrich
- o Game
- Average Farm Size: 3,500ha to 4,000ha
- Location: everywhere else

- There is one farmers association in the Middelburg area, and one main association in Cradock (AgriCradock) with 8 sub-regional associations underneath it.
- Local farmers assisted in establishing farming enterprises and shearing sheds in former homeland areas over past decade.
- Area is world renowned for the quality of its wool, with 95% of wool produced in area exported to northern markets.
- There has been a slight decrease in demand for hunting from overseas visitors.
- Emerging farmers in IYM:
  - There are only a about handful of emerging farmers in IYM: 2 groups in Middelburg area and about 12 groups in the Cradock area
  - Emerging farmers mostly farm in groups on the same piece of land
  - Most farm on commonages rented from the local municipality, which is only 1,200 ha in the case of Cradock
  - Produce is mostly wool and meat, with the livestock including cattle, sheep and pigs;
  - Approach government without success to install adequate infrastructure such as dipping tanks and other farming equipment.
  - Short skills development courses offered at Grootfontein Agricultural College, but language and institutional culture limit emerging farmer participation at Marlow Agricultural High School
  - Specific technical farming skills training required

 Not enough support from Dept of Agriculture, especially to acquire mentorship support, with emerging farmers having to pay commercial farmers – an additional cost to emerging farmers.

#### Strengths

#### Weaknesses

- Access to constant source of water
   (12,500 to 13,500m³ / ha / year) for irrigation farming
- Well managed grazing land for livestock farming
- Good climate for growing crops
- Well established agricultural service industry
- Agricultural education institutions:
  - Marlow High School in Cradock
  - Grootfontein College in Middelburg
- Relatively good road network

- High prices for irrigated, agricultural land
- Low number of emerging farmers
- Lack of skills for emerging farmers
- Little to no government support for agricultural development in IYM
- Access to agricultural finance
- Depopulation of rural, farming areas
- Unwashed wool exported to Uitenhage and Western Cape to wash and clean

# 2.7.2.2 Manufacturing

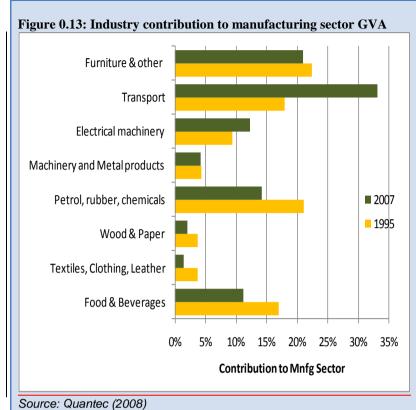
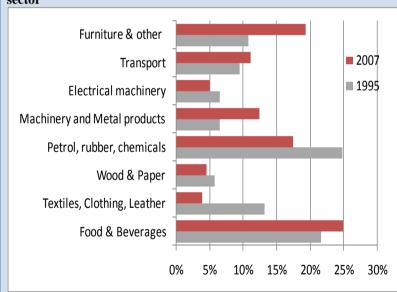


Figure 0.14: Industry contribution to employment in manufacturing sector



Source: Quantec (2008)

#### **Key Features:**

- Overall growth in GVA in manufacturing sector in IYM has been 2.9% p.a. between 1995 & 2007
- Overall, formal employment in manufacturing sector decreased by 17% (1.5% p.a.) between 1995 & 2007
- Highest growth in GVA manufacturing of transport products (8% p.a.) between 1995 and 2007. Its share of manufacturing sector GVA increased from 18% to 33%. However, there has been no growth in formal employment this industry
- Food and Beverage manufacturing had no growth between 1995 & 2007. Its contribution to manufacturing sector dropped i.t.o. GVA but increased i.t.o. employment
- Contribution of Petrol,
   Rubber and Plastics
   industries to
   manufacturing sector
   declined in both GVA
   and employment between

1995 and 2007 due to
negative annual growth.

Local stakeholders described the manufacturing sector in IYM to include the following:

- There is only small scale manufacturing focussing on the local market taking place in Cradock. These include supermarket bakeries, small scale furniture manufacturers, mechanics and vehicle repair shops, and a few niche product producers.
- There are a few notable manufacturers in Middelburg producing products for the national and export markets, including:
  - GDE Leather which employs 16 permanent staff producing leather products such as saddles, hats, belts, etc
  - Rolfe Laboratories, which employs about 300 persons producing shoe polish, sprays and deodorants to name a few;
  - Sneeuberg who produces wool blankets and wool products;
  - Grays Women's Cooperative, who produce mohair products and general school uniforms, as well as do business / entrepreneurship training throughout the Eastern Cape
- There are also small scale manufacturers in Middelburg producing products for the local market including, cheese and craft manufacturers.
- Production that has closed down in Middelburg in the past include:
  - Coke bottling plant, which moved to Bloemfontein
  - Lucern Tech which produced chemical products for the agricultural sectors

Stakeholders have identified the following strengths, weaknesses, opportunities and threats for the manufacturing sector in IYM.

Strengths	Weaknesses
Well educated workforce;	• Lack of water in Middelburg
Plenty of flat land available for	hampering further industrial
industrial development near urban	development
locations	Poor electricity infrastructure in
Located on main transport corridor	Cradock hampering industrial
between Gauteng and Port	development;

- Elizabeth provides easy access to national and international markets
- Very good and reputable education institutions
- Access to primary raw material from agricultural sector, such as milk, wool, leather
- Some local firms integrated into national and international economy provide the area with specialist skills

- Not enough serviced industrial land in Cradock;
- Municipality focus mostly on Cradock and feeling of neglect to Middelburg
- Cradock not part of national development strategies
- Lack of access for local firms to national incentives/grants for economic development
- No local big business to assist in SMME development through procurement policies
- Many local firms source supplies from outside
- Local labour force is over politicized and lack advanced skills for new enterprises.

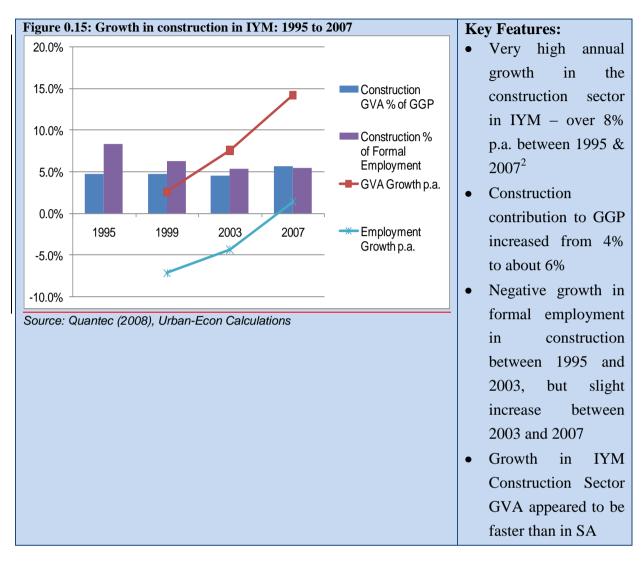
#### **Opportunities**

- Agro-processing in Cradock e.g.
  - Dairy producing
  - Small leather tannery / hides depot
  - Sugarbeet ethanol production
- Revitalise Lucern Tech in Middelburg
- Coega IDZ presents opportunities to Cradock including linkage in big business supply chain
- Making some municipal land available for manufacturing
- Toilet roll manufacturing

# Threats

- High dependency in Middelburg on Rolfe Laboratories pose serious risk to Middelburg economy
- Relative high income leakage from Middelburg
- High level of competition for local market reduce profitability of local enterprises

#### 2.7.2.32 CONSTRUCTION



The following characteristics of the construction industry in Cradock were identified by local stakeholders:

 There are two medium size contractors in Cradock, namely SC Contractors and La Rocca Contractors, which work across the Eastern Cape and South Africa. They have approximately 200-250 permanent local employees and between 600 and 700 on a temporary basis if there is a local construction project.

<sup>&</sup>lt;sup>2</sup> The original Quantec data showed exceptional growth of over 20% p.a. between 1995 and 2007 and over 30% p.a. between 2003 and 2007, equating to a 30% p.a. increase in productivity of construction workers. It was considered to be a modeling error since this exceptional growth was at least double the growth in SA and the Eastern Cape over the same periods. As such, the Quantec data was adjusted by imposing the growth in the Eastern Cape construction sector onto the IYLM Construction Sector.

- There are a handful of smaller builders in the Cradock area that benefits from a rotation schedule by provincial departments and local municipality. However, this also means they are occasionally unemployed.
- Recently completed construction project is the new FNB building, but there
  are no medium to large construction projects are currently in progress in
  Cradock or Middelburg due to lack of electricity and water capacity
  respectively in these towns
- Large quantity of RDP houses completed in Cradock and Middelburg, with local contractors benefiting as well
- One main consulting civil engineering company that work throughout the Eastern Cape: Sektor Consulting Engineers
- Most residents focus on maintenance and repair of their properties due to the current economic situation and property market prospects;
- Most construction activity in Middelburg area occurs on farms with construction of new sheds and buildings

### Characteristics of the property market in IYM:

- There has a shortage of new middle income residential properties in Cradock due mostly to the lack of adequate electricity infrastructure
- Nearly all housing development over the past 10 years has been in the underdeveloped townships, i.e. Lingelihle, Michausdal and KwaNonzame
- Some property developments in Middelburg has been halted due to the shortage of water
- The demand for residential property in Cradock from non-locals has disappeared mostly due to the national economic situation in SA.
- The demand for commercial property in Cradock has increased, but is limited by the supply of property onto the local market.
- There is urgent need for more industrial property as nearly all property zone for industrial use in Cradock is used
- Existing owners of property in Cradock are reluctant to sell property
- There is increased demand for property in Middelburg from Gautengers wishing to relocate to country side

Strengths Weaknesses	Strengths	Weaknesses
----------------------	-----------	------------

- Well established contracting skills based
- Many emerging contractors
- Local contractors support local suppliers where possible such as fence manufacturing and general indoor bricks
- Limited local opportunity for local contractors
- Limited preferential procurement benefit for locally based contractors
- Profit margins of local hardware suppliers too high for large contractors, who obtain inputs form suppliers in large centra
- Poor quality of locally produced outdoor bricks
- Limited demand for local construction projects
- Expansion of low income housing has negatively affected maintenance and capacity of water and electricity grids
- Water and electricity constraints limit future housing developments

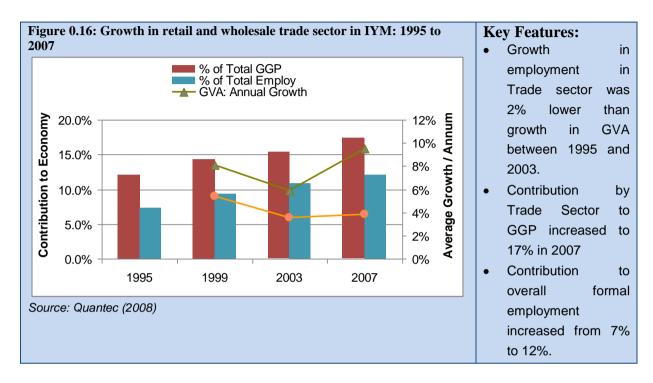
#### **Opportunities**

- Higher density housing in open spaces close to Cradock town
- Zoning and development of serviced industrial land
- Opportunities for retirement housing in Middelburg

#### **Threats**

- High level of competitions amongst local contractors
- Water and electricity infrastructure strained due to extension of the grid

#### 2.7.2.4 RETAIL AND WHOLESALE TRADE

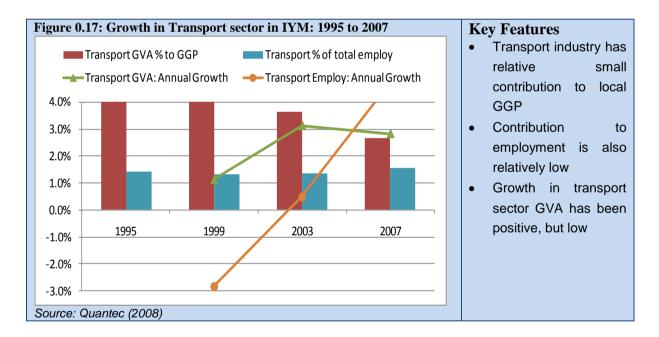


The following comments have been made by local stakeholders with regards to the retail and trade sector:

- The trade sector is relatively large in Cradock but small in Middelburg with many Cradock businesses also servicing Middelburg residents
- There are a wide variety of retailers, including Spar and Shoprite that focuses on the middle to high income market, as well as a few independent supermarkets focussing on the low income market
- Low income clients are mostly dependent on government grants for their income
- About 80% of employment in the retail trade sector is semi- and unskilled persons
- The retail sector SETA is slow in responding to training enquiries from local employers;
- There are two vehicle dealers in Cradock, i.e. JW Auto (Ford and Mazda), and CAT Motors (Isuzu, GM & Opel)

Strengths	Weaknesses
Well established industry	• There is limited local
Large unskilled labour force	manufacturing to source fresh
Local cooperatives supply farmers	produce from
with most of their requirements	Limited size of local market
	High level of unemployment lead
	to opportunity crime with retailers
	especially prone to this
Opportunities	Threats
Greater opportunity for local food	Exploitation of low income earners
processing	by financial institutions
	Leakage of income out of IYM

### 2.7.2.5 TRANSPORT



The following characterises the Transport Sector in IYM:

- It's the main transport route between Gauteng and Port Elizabeth and thus has many commercial and leisure travellers passing through;
- However not many trucking companies are based in IYM, the trucks are long distance trucks coming to and from Gauteng and the Eastern Cape.
- Trucking in IYM:

- There is an average of 5-10 trucks per night in Middelburg
- There is an average 10 to 20 trucks per night in Cradock, with as many on the side of the road into and out of Cradock
- The growth in the national transport industry has lead to increased demand for transport related services
- Development of Coega IDZ likely to increase traffic between Gauteng and Port Elizabeth

#### Fuel filling stations:

- There are 2 petrol filling stations in Middelburg, down from 4 stations 10 years ago, pumping roughly 500kL fuel/month, 40% of which comes from the transient market;
- There are 4 petrol filling stations in Cradock
- There are no dedicated truck stops in IYM
- High and sharp increase in fuel costs has had a negative impact on whole transport sector, with profits margins declining due to lower sales volumes
- Fuel station owners finding additional revenue sources such as workshop, convenience store, car rental, take aways, to name but a few

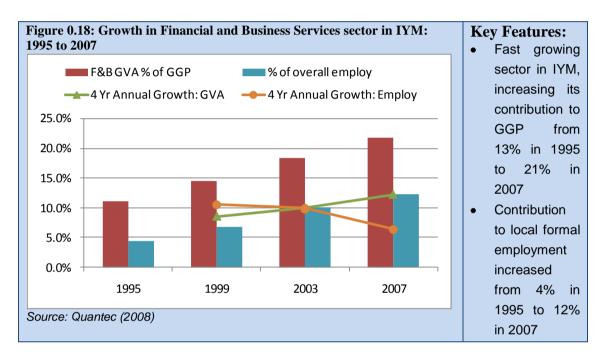
#### • Courier services:

- Number of parcel couriers with representatives in Cradock has increased by 4 in the past 2 years to 12
- o High level of competition

Strengths	Weaknesses			
<ul> <li>Main transport route between Gauteng and Port Elizabeth</li> <li>Well established transport services sector</li> <li>Relatively good road conditions</li> </ul>	<ul> <li>Lack of established truck stops in IYM blocks transit routes at night</li> <li>Enforcement of local traffic bylaws with regards to heavy vehicles</li> <li>Damage to local roads lead to faster road deterioration</li> <li>Too much traffic just pass through IYM without stopping</li> <li>Not effective utilisation of rail network</li> </ul>			
Opportunities	network <b>Threats</b>			

- Petro-port in Middelburg and/or Cradock
- Truck stop in Middelburg and/or Cradock
- Development of Coega IDZ likely to lead to increased road transport between Gauteng and PE
- New filling stations will threaten existing stations sustainability
- High level of competition between local courier services

#### 2.7.2.6 FINANCE & BUSINESS SERVICE



The following characteristics of the Finance and Business Services sector have been identified by local stakeholders:

- There are 5 commercial retail banks in Cradock: ABSA, FNB, Standard Bank, Capitec Bank and African Bank. In addition, Nedbank has an investment services branch (but not retail services).
- There are only limited banking facilities available in Middelburg.
- There is a branch of the Land Bank in Cradock
- There are many micro-lenders situated in Cradock, including Louhen Financial services
- There are two main auditing firms located in IYM:
  - Theron du Plessis, head office in Middelburg and branch in Cradock trading as PSG;
  - Gerber Botha Gowar Auditors in Cradock

• The following brokers in Cradock provide long term and short term insurance:

Long Term	Short Term Insurance
• OVK	• OVK
<ul><li>SANLAM</li></ul>	<ul> <li>Karoo Brokers</li> </ul>
<ul> <li>Karoo Brokers</li> </ul>	• SANLAM
	• ABSA
	• FNB
	• PSG
	<ul> <li>Gerber Botha Gowar</li> </ul>

Strengths	Weaknesses
Well established local financial	Limited market size with growing
and business services	local competition for insurance
• Steady, slow growing market	brokers limits the profitability of
encourages local firms to diversify	firms
revenue sources	
Growing income based encourage	
financial institutions to expand	
local operations, e.g. FNB new	
branch	
Opportunities	Threats
Expansion of financial services	Growing competition threaten
into the township	established businesses
	Changes in legislation placing
	additional indirect costs on small,
	independent brokerages

#### 2.7.2.7 TOURISM

The following is extracted from the IYM Responsible Tourism Sector Plan (2008). The supply of tourism products and services in IYM are nature-based and heritage tourism products. IYM has wildlife, scenic beauty, warm hospitality, business opportunities, culture, heritage and history, but it needs to be further developed.

Tourist attractions can be divided into four main elements:

- Natural Attractions
- Built Attractions
- Cultural Attractions
- Social Attractions

The tourist attractions in the IYM have been analysed in the Tourism Strategy according to these categories. The IYM has a reasonable selection of accommodation available to the visitor, both in Middelburg and Cradock. These include country hotels, town-based guest houses and B&Bs, guest farms (farm stays), guest cottages, game farms, lodges and camping / caravan sites. In each type, there is a reasonable selection of different establishments. The number of accommodation establishments and tourist beds in the Inxuba Yethemba Local Municipality, divided into these categories, is shown in Table 2.7.

Table 0.1: Supply of tourism accommodation in IYM

Table 0.1: Supply of tourism accommodation in 11 M						
Accommodation Type	No of Establishments in IYM		Total Nr of Establishments	Nr of Beds in IYM		Total Nr of
	Cradock	Middelburg		Cradock	Middelburg	Beds in IYM
Hotels	1	1	2	33	70	103
Caravan Parks & Camping Sites	3	3	6	320	102	422
Guest Houses & Farms	20	24	44	327	274	601
Other Accommodation	9	3	12	211	40	251
Total	33	31	64	891	486	1377

Source: IYM Responsible Tourism Sector Plan (2008)

Although Cradock and Middelburg have roughly the same number of accommodation establishments, Cradock has almost 2 times more beds than Middelburg, which means that Cradock establishments are generally bigger than those in Middelburg.

The Tourism Strategy estimated that the total number of tourist bed nights sold per annum over 2006/7 was 87,666, with visitors to IYM showing the following profile:

- 81% of visitors staying in paid accommodation are local tourists
- Split between business and holiday travellers staying in paid accommodation in the area is 43%: 57%; the business tourism market is therefore important in IYM
- Group travellers staying in paid accommodation in the area is constitute 27%, with the rest as independent travellers;
- 73% of visitors are domestic tourists, with the balance mainly from Europe (22.10%) and Australasia & Asia (1.62%);
- Visitors mainly visit the area in Summer (63.5%), followed by Spring (25.5%), with the remaining 12% split approximately evenly between Winter and Autumn;
- The spring / summer months of January, September, October November and December are the busiest months;
- Weekly occupancies are fairly even, a clear indication of the nearly even balance between business (43%) and holiday (57%) travellers, and the strong (73%) influence of independent travellers.

The primary visitor to the IYM area is therefore an independent domestic traveller either on holiday or business, with the busiest periods between September and January. The data appears to indicate that individuals and couples are dominant, rather than families.

#### Weaknesses **Strengths** Convenient stop-over between inland Difficult to market, since towns and coastal towns (Port Elizabeth there is no critical mass of & Garden Route). attractions Accessible from Port Elizabeth. Lack of cohesion in the Grahamstown and East London: captive tourism product markets for domestic and foreign tourists. Large distances between Position on the N9 and N10 – access to towns/ attractions travelers between inland areas and the Quality of road coast infrastructure

- Proposed Heritage Rose Route
- R56 Route Middelburg, Steynsburg and Maclear
- Richmond Road Route shortest distance from Cape Town to Durban
- Link to the Karoo Heartland Route
- Agricultural Tourism Route
- Unique character of the area as a whole and of certain towns within it
- Tranquillity, remoteness, un-touched natural experience
- Known for clear skies stargazing
- Cradock is well-known for the windmills
- Complementarity of the products between the areas: Cradock, Middelburg
- Mountain Zebra National Park & planned expansion to the Great Karoo National Park
- Fossil & rock art
- Cradock Spa
- Orange Fish River Tunnel
- Egg Rock
- Heritage buildings: Churches, Museums,
   Schreiner grave
- Farmstays agritourism
- Grootfontein Agricultural College
- Manufacture of cheese from sheep milk
- Saddle shop
- Mohair weaving factory
- Cradock sportsgrounds
- Oukop: succulents
- Oukop: cross and prayer group
- Cradock club
- Centre for singing
- Niphou birds
- Cradock Four gallery/Garden of

- Some attractions are off the main road, requiring additional time & effort to access them
- Information offices are not benefiting from synergies with regional/provincial/national tourism organisations
- Low cooperation between product owners
- Low cooperative marketing and promotion of the area
- Lack of awareness about what tourism means to the community
- Lack of public facilities (ablutions) in town
- Control of waste from commercial premises – currently visible to all
- Building rubble being dumped in Fish river in Cradock
- Entrance to Towns visual appearance
- River is not used as an attraction
- Middelburg water shortage
- Beggars & hawkers
- Windmill sellers
- Heavy vehicle parking in the town
- Buildings not beautiful
- Lack of attractive shops
- Cradock Spa

Remembrance

- Steve Biko legacy in Middelburg
- Olive Schreiner legacy
- Nieu Bethesda and 'Road to Mecca' identity and association (Athol Fugard play and film)
- Vusubuntu Cultural Village
- Fish River Canoe Marathon an international event
- Freedom Challenge race (mountain bike race from Pietermaritzburg to Cape Town)
- Karoo Heartland Art Work Festival annual event
- Die Tuishuise
- Watermill
- Traditional talk
- Restaurant 1814
- Railway Station
- Antique shops
- Chess Board
- Eerste Krans inscription
- Oukop inscription
- Traditional doctor shops
- Veteran Tractor & Engine Show
- 'Gatskop'/Mountain Zebra Festival

- Price hikes
   (Accommodation & supermarkets) for annual events
- Standard of museum exhibits
- Restaurant at Mountain Zebra Park
- High Unemployment rate
- Closing of restaurants over holiday periods and Sundays
- Stock levels in supermarkets during peak periods

#### **Opportunities**

- Develop the area into the preferred stopover destination, through the development of facilities and attractions for this market
- Develop a range of attractions to provide a varied tourism experience
- Greater promotion & improved facilities of the Inxuba Yethemba Municipal area
- Greater marketing of the towns within the

### **Threats**

- Seasonality and maintaining sustainable occupancy levels
- Overdevelopment of nature-based tourism attractions & negative impact on the natural environment
- Lack of involvement of HDI

- region unique charm & history
- Coordinated marketing of the area through a brand strategy
- Develop tourism cluster destinations to encourage longer length of stay by targeting niche markets
- Improve cooperation and coordination between product owners
- Develop unique community-based products
- Open-Africa: Middelburg to Steynburg (Karoo Route) – must link with heritage & conservation
- Liberation Heritage Route is being planned by Chris Hani District Municipality – will start route in Cradock
- Development of the steam train heritage
- Train tours
- Stargazing
- Big Sky country
- Sundowners
- Development of tourism information centers
- Agricultural show
- Veteran Tractor & Engine Show
- 'Gatskop'/Mountain Zebra Festival
- Hot air balloons
- Horse/Donkey cart tours
- Roving ambassadors
- Anglo boer war links
- Frontier war links
- Paleontology
- Literary links
- Grahamstown Festival
- Heritage Rose gardens
- Vintage Car Museum

#### community

- Lack of support from Chris Hani DTO & ECTB
- Global warming and climate change
- Crime targeting tourists
- Eastern Cape Tourism
   Board focuses more on
   coastal towns they don't
   provide information on the
   inland areas to tourists
- Competing towns in the area

From the economic profile it is evident that Cradock is the larger economy (compared to Middelburg) and has more developed construction, finance, retail and business services sectors. Cradock offers higher order goods and services than Middelburg, which makes it the dominant economy. Middelburg has a larger manufacturing sector, which has historically been a strength of the Middelburg economy, however a lack of water is preventing an expansion of the sector and may threaten the viability of existing enterprises.

#### **SWOT / ECONOMIC POTENTIAL**

Given the analysis of the current situation in IYM above, the following key strengths, weaknesses, opportunities and threats have been identified for the IYM local economy:

Strengths	Weaknesses
Water available from Fish River	• Few entrepreneurs with limited
Scheme	skills and capital
Located along the N10; transient	• Cradock not attractive to
market is large	entrepreneurs
Convenient stop-over between	• Municipality insolvent and
inland towns and coastal towns	ineffective
(Port Elizabeth & Garden Route)	<ul> <li>Limited social attractions</li> </ul>
Good climate to support	Skilled population declining
agriculture	HIV/Aids widespread
Agriculture and tourism are well	Income levels low
established sectors	Few opportunities for the youth
Access to primary raw material from	• Limited agro-processing taking
agricultural sector, such as milk, wool, leather	place in IYM
Relatively good road & rail	• Not enough serviced industrial land in
infrastructure	Cradock;
Landarletine by about	Many local firms source supplies from
• •	<ul><li>outside</li><li>Enforcement of local traffic by-laws with</li></ul>
Labour relatively cheap  Cost of living relatively.	regards to heavy vehicles
Cost of living relatively	Difficult to market for tourism, since there
inexpensive	is no critical mass of attractions
Crime mainly petty	Insufficient marketing and promotion of
Land available for industrial	the area – stakeholder apathy
development	Closing of restaurants over holiday

- Land available for new CBD in Cradock
- Nice place to live; i.e. Clean Air & Water, No traffic, Etc.
- Presence of very good and reputable education institutions in municipal area
- Mountain Zebra National Park located between Cradock & Middelburg
- Rich in history, museums for tourists
- Fish River / agriculture and canoe marathon

- periods and Sundays
- Lack of effective communication amongst private sector (e.g. Middelburg/Cradock Chambers of Business)
  - Lack of effective communication between IYM and business

# **Opportunities**

- Agricultural Value Added industry
- Marketing of local products (e.g. agriculture)
- Transport business
- Educational institutions
- Housing for retired people, particularly in Middelburg
- Component manufacturing for motor industry
- Tourism wildlife, hunting & photographic
- Tax incentives offered to promote investment
- R500M Sugar Beet Factory
- Potential for higher value crops

#### **Threats**

- Farmers become negative due to political pressures
- Feeling that municipality focuses mostly on Cradock resulting in feeling of neglect in Middelburg
- "Brain Drain" continues
- Uneasy relationship between private sector and municipality
- Lack of transformation in agriculture and tourism – still previously advantaged that primarily benefit
- Infrastructure:
  - Water in Middelburg
  - Electricity in Cradock

- Optimising Cradock Spa
- Development of Coega IDZ
- PetroPort/Truck stop in IYM
- Capture larger transient market
- Planned expansion to the Great
   Karoo National Park
- Coordinated marketing of the area through a brand strategy
- Use of Fish River for agriculture, tourism, other activities (e.g. waterfront)

- Sewerage works in Cradock
- High dependency in Middelburg on Rolfe Laboratories pose serious risk to Middelburg economy
- Relative high income leakage from Middelburg particularly, but IYM in general
- High level of competition for local market reduces profitability of local enterprises

# 2.7.3 Local Economic Development challenges in general

Institutional capacity to implement LED programmes need to be established. There is also a great need for networking with other institutions and forging partnerships to be able to offer support to emerging farmers and SMME's. The potential of tourism benefits is not fully explored as it remains the domain of previously advantaged communities.

#### 2.8 INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

The Municipality has 9 wards with 18 councilors. 9 are ward councilors and 9 are proportional representatives from political parties.

#### 2.8.1 Structural and functional organisation

- The Municipal council has an Executive Mayoral type with ward participatory system with Mayoral Committee consisting of 4 Members (excluding Mayor and Speaker) appointed by the Executive Mayor.
- Each member of the Mayoral Committee is chairperson of the council standing committee.
- There are 4 standing committees namely:
  - o Technical Services and Local Economical Development,
  - Community Services,
  - Corporate Services,
  - Finance.
- The Municipal Manager is the head of the administration
- There are 5 departments with each headed by a Section 57 manager.
- The departments are
  - o Finance,
  - Corporate Services,
  - Community Services,

- Local Economic Development
- Technical Services.

# 2.8.2 Areas of focus

The following areas require a focused attention

- Workplace Skills Plan
- Human Resource Plan
- Employment Equity Plan with numerical goals
- Skills Development
- Induction Program
- Institutional PMS implementation

# 2.9 PUBLIC PARTICIPATION & GOOD GOVERNANCE

The procedures for public participation are in place in the form of publicizing meetings and administrative matters such as land rezoning & alienation etc. Ward meetings and ward committee meetings do take place where they are functional. Only the IDP forum and to some extent transport forum are active.

Internal audit function is gradually improving with District seconding an intern to municipality and service provider or the cluster. An audit committee is also in place. The IDP, Budget and Annual Report are publicized for commentary by the public and are made available to member of the public who need them.

### 2.9.1 Challenges

Although procedures for participation are in place, their effectiveness, and accessibility to the majority of the people is a challenge. Not all ward committees are functional, and they do not receive the necessary administrative support to carry out their duties. The internal audit function requires some thinking, weather it is capacitated in terms of personnel or is outsourced to a service provider.

### 2.10 FINANCIAL VIABILITY

The function of finance within the municipality is administered as follows and includes:

- Finance Administration to give guidance to internal dept
- Asset and budget control management
  - o the management of municipal assets and risks,
  - o financial statements.
  - municipal budget and internal control
- Internal services
  - valuation and calculation of rates,
  - o raising of monthly accounts to all consumers for services,
  - o customer queries and payments
- Revenue management
  - o ensure that all debt is collected.
  - o revenue collected and
  - administration of the indigent customer
- External services
  - management of the salary payroll
  - Paying of creditors as well as sundry

### 2.10.1 Challenges

Since its establishment, the municipality was beset with a lot of challenges with regard to its finances, due to inherited debt, a big staff establishment after amalgamation, low payment levels, high unemployment rate etc. The inability of the municipality to meet its obligations and carry out its mandate has prompted it to develop a Recovery Plan aimed at addressing the following challenges:

- Reduction of staff cost to acceptable level
- Increase income from ratable property
- Strategy to deal with arrear debt
- Strengthening capacity of municipality to collect
- Indigent support monitoring

- Improving meter reading
- Customer care and education
- Minimizing distribution losses
- \* Realistic budget preparation

# 2.11 Development Needs as per Key Performance Area

Table 2.23 Development Needs

# 1. Basic Infrastructure & Services

No.	Development Needs	Location
1.1	Roads and Stormwater	Inxuba Yethemba Municipality
1.2	Water (1) Bulk Water Supply	Middelburg unit, Rosmead
	(2) Rehabilitation of Infrastructure	Inxuba Yethemba
1.3	Electricity	Middelburg unit
		Cradock, Michausdal
1.4	Sewerage (Rehabilitation of bulk sewer pumps and sewer stations)	Inxuba Yethemba
1.5	Sanitation	Rosmead
1.6	Land	Rosmead, Mortimer
		Inxuba Yethemba

# 2. Social Infrastructure and Services

No.	Development Needs	Location
2.1	Sports Facilities Upgrade	Kwanonzame, Midros Lingelihle, Lusaka, Michausdal
2.2	Cemetery	Cradock, Middelburg
2.3	Health Care Centres (mobile)	Inxuba Yethemba Municipality
2.4	Youth Development Programme	Inxuba Yethemba Municipality
2.5	HIV/AIDS Programme	Inxuba Yethemba Municipality
2.6	Disaster Management Centre and Equipment	Inxuba Yethemba Municipality
2.7	Waste Management	Inxuba Yethemba Municipality
2.8	Safety and Security	Inxuba Yethemba Municipality
2.9	Educational Facilities (Pre-schools)	Lusaka, Rosmead, Schoombee, Lingelihle
2.10	Traffic control	Inxuba Yethemba Municipality
2.11	Taxi rank	Inxuba Yethemba Municipality

# 3. Economic Development Needs

No.	Development Needs	
3.1	Job Creation	
3.2	Marketing Plan for Inxuba Yethemba	
3.3	Support to existing projects and Community Based Enterprises	
3.4	Assisting SMME's and Emerging Farmers	
3.5	Upgrade Infrastructure to Industrial area	
3.6	Hawkers	
3.7	Tourism Development	

# 4. Financial viability

No.	Development Needs	
4.1	Realistic Budget	
4.2	Debt Management	
4.3	Improve meter reading	
4.4	Proper and Timeous Billing	
4.5	Improvement of the Levels of Payment for Services	
4.6	Effective Financial Control Systems	
4.7	Internal Audit	
4.8	Property Rates Act	
4.9	Finance Related Policies	
4.10	Indigent Support	
4.11	Effective Utilisation of IT	

# 5. Institutional Development, Transformation,Good Governance & Community participation

No.	Development Needs	
5.1	Organisational Transformation	
5.2	Staff Establishment	
5.3	Human Resource Policies	
5.4	Performance Management System	
5.5	Empower Councilors, employees and community	
5.6	Communication Strategy Implementation	
5.7	Audit Committee	
5.8	Fraud Prevention Strategy implementation	
5.9	Reporting	
5.10	Ward Committees Capacitation	
5.11	Community Participation Forums	

# **CHAPTER THREE**



# DEVELOPMENT STRATEGIES

### 3. DEVELOPMENT STRATEGIES

This phase is very much important as it maps the future development of the municipality. In this phase a vision is developed as a road map of the municipality. A set of objectives to meet the vision and strategies to achieve the objectives is also developed.

Inxuba Yethemba Municipality's IDP representative forum crafted the following vision.

### VISION OF INXUBA YETHEMBA

A COHERENT DEVELOPMENTAL MUNICIPALITY PUTTING PEOPLE FIRST AND PROVIDING A BETTER LIFE FOR ALL ITS CITIZENS

### **MISSION**

Inxuba Yethemba Municipality commits itself to unity, putting people first and providing a better life by:-

- Promoting social and economic development
- Ensuring effective community participation
- Providing and maintaining affordable services
- Effectively and efficiently utilising all available resources

Development strategies of Inxuba Yethemba are informed by the Local Government 5 year strategic agenda

# This involves the following:-

- 1. Service delivery and basic infrastructure
- 2.Local economic development
- 3. Financial Viability
- 4.Institutional Development and Municipal transformation
- **5.Good governance and Public Participation**

Objectives and Strategies for each of the development priorities in each key sector are tabled for easy reference

# Table 3.1 A Basic Infrastructure and Services Development Strategies

NO.	PRIORITY	OBJECTIVE	STRATEGIES
1.1	Sewerage	Complete rehabilitation and repairs to bulk sewerage lines and treatment plants by 2014	Determine status Quo Do a costing CHDM RESPONSIBILITY AS WSA
1.2	Sanitation	Provide Rosmead community with acceptable sanitation by 2012	Do a costing CHDM RESPONSIBILITY AS WSA
1.3	Roads	To ensure that 25% of major arterial roads are graded or tarred by 2012	Identify arterial roads Find baseline information on present status quo of roads Develop a plan for upgrading Make provision from MIG funding
1.4	Stormwater Drainage System	Reduce the effect of Stormwater by 50% by 2012	Provide baseline information on status quo Identify priority areas to reduce the problem Develop plan to deal with problem Make provision from MIG funding
1.5	Housing	Provide 5000 low cost and middle income housing units with basic level of service by 2014	Formulate a comprehensive housing strategy Submit application forms Identify housing need Identify land for future housing expansion Forge partnership/attract developers for medium income

			earners housing Develop a housing sector plan
1.6	Electricity	Ensure that all communities receive adequate and uninterrupted supply of electricity	Apply for funding for electrification of newly built houses Workshop with communities on acceptable street-lights Take appropriate measures to reduce power failures
			Installation of prepaid meters to all houses Developing a policy of dealing with fraudulent use of electricity Make provision from DME funding for expansion of infrastructure
1.7	Water Supply	Provide erf connections to ensure a continuous in the yard supply of potable water to each household by 2012 Note: All houses except Rosmead is now completed	Bulk water supply plans taking into account future development s Metered erf water connections to all households Upgrade internal reticulation in all areas CHDM RESPONSIBILITY AS WSA
1.8	Land	Acquire land for development and emerging farmers	Conduct a land audit, do feasibility study on suitability of land, lobby with landlords for making lands for housing development Engage Land Bank, Agric. Dept. for assistance

# Table 3.2 Social Infrastructure and Services Development Strategies

NO.	PRIORITY	OBJECTIVE	STRATEGIES
2.1	Sports Facilities	Provide adequate, accessible and properly maintained sports facilities throughout municipality by 2014	Prepare status report Identify sporting needs Apply for grant funding Prepare a maintenance plan Develop policy for utilization of facilities Properly manage utilization of facilities
2.2	Cemetery	Ensure that cemeteries meet the demand and are conducted according to applicable legislation by end of June 2012	Status quo report Consider extension s where possible Developing of new sites Control measures at existing cemeteries Lobby for funding from CHDM
2.3	Health Care Centres	Making health care facilities accessible throughout the municipality by 2012	Identify areas where the demand is high Provide mobile facilities to the sparsely populated areas
2.4	SPU	Co-ordinated youth, women & disabled development, empowerment programmes and relevant facilities in place	Co-ordinating youth forum Identification of youth needs Prioritising of needs Annual action plans

		by 2012	
	PRIORITY	OBJECTIVE	STRATEGIES
2.5	HIV/AIDS Programme	Reduction of HIV % infection and its impact on individuals, families and the community on an annual basis	Up to date and informed statistics of epidemic An effective information, education and communication strategy Increasing access and acceptability to voluntary HIV testing and counseling Improve management of STD's and promote increased condom use to reduce STD and HIV transmission Improve the care and treatment of HIV positive people
2.6	Disaster Management	To be capacitated to deal with the prevalent forms of disasters in the area of the municipality by 2011	Update disaster management plan Equip the disaster management centre with necessary equipment Training of community members to deal with disaster Disaster awareness sessions
2.7	Waste Management	An environment with clean well kept natural open spaces parks and maintained built environment	Development of an Integrated Environment Management Plan Encourage waste recycling projects Involving community through campaigns to ensure a clean environment

	Providing adequate and accessible solid waste disposal sites and
	facilities

NO.	PRIORITY	OBJECTIVE	STRATEGIES
2.8	Safety and Security	Providing a safe and secure environment	Active involvement by council and community in Community Policing Forum Lobby for extension of South African Police Services Infrastructure in Inxuba Yethemba by means of satellite stations Targeting activities to be done by community to curb crime
2.9	Educational Facilities	Facilitate process of provision of adequate educational facilities in particular for preschool and crèches	Status quo report on existing facilities Needs analysis Lobbying with public works, social development and donor agents for funding the structures Seek to consolidate the activities of different service providers
2.10	Traffic Control	Render a traffic service that is conducted, diligently and which is visible and adding value to crime prevention	Provide and maintain adequate road signs and visible road markings Provide a traffic enforcement mechanisms Ensure test's and observations are done within the applicable Legislation

# **Table 3.3 Economic Development Strategies**

NO.	PRIORITY	OBJECTIVE	STRATEGIES
3.1	Developing the Local Economy	Ensure development is in line with Local Economic Development Strategy	Conduct economic profile of the area Promote and development of SMME's  Utilisation of municipalities assets to stimulate entrepreneurship and creating SMME incubators  Ensure that policies and by-laws encourage business and investment Promote local business and support local spending  Offer incentives for business retention, expansion and attraction Promote beneficiation of local products and raw material  Upgrading infrastructure and services to both the industrial area and central business  Expand business centers to previously disadvantaged communities

NO.	PRIORITY	OBJECTIVE	STRATEGIES

3.2	Poverty alleviation & Job creation	Reduce unemployment rate and poverty levels in line with Millennium Development Goals by 2014	Utilise small farming as a potential for job creation Use local labour maximally in all the projects and programmes of the municipality Encourage capacity building development and training of the people Embark on projects that will create jobs, be independents with a potential of being self-sufficient (prioritising focus on existing projects) Assist Community in assessing poverty alleviation programmes and funds
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NO.	PRIORITY	OBJECTIVE	STRATEGIES
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3.3	Tourism	Increase no of tourist visiting area and diversify tourist sites	Promote and market the local area through tourism organizations Networking and forging relationship with local stakeholders involved in tourism Promote partnerships between the Municipality and Mountain Zebra National Park General beautification of the area Diversifying tourist attraction sites and events to be inclusive of all communities Upgrade maintain and provide tourism facilities and support Forge partnerships to effectively and economically utilise the parks and spa
3.4	Agriculture	Maximise agricultural potential of the area by means of visible and viable projects	Conduct land audit and feasibility studies on suitability of land Galvanise material and technical support for emerging farmers Act as bedrock for success of existing agricultural projects

**Table 3.4** Financial Viability Strategies

NO.	PRIORITY	OBJECTIVE	STRATEGIES
4.1	Financial Viability	1) Increase revenue of total current accounts levied by 85% by June 2011and -to collect 25% of arrears of non indigents by June 2011.  2) Continuous monitoring and Improvement of the Financial Recovery Plan till 2011	1) Revise and implement credit control and debt collection policies  - Improve meter reading function  - Expansion of installing prepaid systems  - Administer indigent support  - Establish customer care centre  - Free basic services policy  - To utilise user friendly monthly accounts  - Provide consumer education
			-Enhance staff training on utilisation of IT system - Improve meter reading

NO.	PRIORITY	OBJECTIVE	STRATEGIES
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4.2	Management and control	1) Management and internal control system to be continually improved in line with prescribed accounting standards	1) Develop policies and procedures to enhance internal controls  - Establish an internal audit function  - Policies developed & implemented  - Design report method of management accounts  - Implement GAMAP/GRAP				
		2) Reporting and operating standards and mechanisms which comply with legislation to be in place by June 2010	Develop a multi year IDP based budget     Capacity building for staff and councilors				
4.3	Technology	Continuously improve the IT environment to enhance service delivery and administration.	Develop an IT strategy Have a dedicated IT unit Continuous training of staff on IT				

# Institutional Development, Strategies

# **Table 3.5**

NO.	PRIORITY	OBJECTIVE	STRATEGIES
5.1	Administrative capacity and governance	to have an institution with capacitated officials, councilors and ward committees	Draft a Training Plan on an Annual basis. Budget for training annually Community participation strategy Develop a communication strategy Develop and implement PMS Functional audit committee
5.2	Institutional Transformation	Establishment process to be completed	Foster a coherent united administration Promote effective communication and consultation with trade unions Establish a common corporate identity Ensure employee development is maximized Ensure disciplinary procedures are adhered to
5.3	Community Participation	Ensure that all relevant stakeholders participate in affairs of municipality	Take stock of existing stakeholders Act as catalyst in establishing stakeholders forums Ensure functional ward committees Ensure access of all documentation

			to all relevant stakeholders to enable meaningful participation Where possible workshop documentation with relevant stakeholders
5.4	Ward Committee Capacitation	To promote meaningful and effective participation	Organise relevant training interventions from time to time Provide an enabling administrative support.
5.5	Human Resources Policy Development and Implementation	To have a smooth running administration and promote sound labor relations	Develop relevant policies Involvement of all relevant stakeholders in drafting process Work shopping policies to have a common understanding

# **CHAPTER FOUR**



# IYM INTEGRATED DEVELOPMENT PLAN PROJECTS

THIS PHASE PROVIDES PROPOSALS WITH TENTATIVE TARGET FIGURES, LOCATIONS, TIME FRAMES AND COST ESTIMATES. AT LEAST TENTATIVE ESTIMATES BASED ON PRELIMINARY DECISIONS ON THE PROJECT DESIGNS ARE PROVIDED.

PROJECT PROGRAMMES ARE GIVEN IN TABULAR FORM FOR EASY REFERENCE. IT IS WORTH NOTING THAT PROJECTS ARE NOT LISTED IN ORDER OF PRIORITY. THE PROJECTS ARE LISTED FROM TABLE 4A TO 4F

# **INXUBA YETHEMBA MUNICIPALITY IDP PROJECTS**

### PROJECT PROGRAMME A: BASIC LEVEL OF INFRASTRUCTURAL PROJECTS

Priority: A1/Sanitation	Objective:
•	All existing households have access to acceptable Basic Sanitation by 2014

### **Table 4 A1 Sanitation**

Proje ct No.	Project	Indicators	Activities	Target Group/ Location	Respon sible Agencie	Total				me Frame - R millions	3		Source of Funding
					s	Cost	Year 2009/10	Year 20010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Sanitatio n Master plan	Funding secured from District Council	1.Appoint SP's 2.Privide Report 3. Lobby District municipality for funding	Inxuba Yethemba Municipalit y	Tech. Services CHDM	1.152			1.152				СНОМ
2	Rosmea d Sanitatio n	Business plan available	1.Appoint SP's 2.Provide Report 3.Implement	Rosmead Community	Tech. Services CHDM	5.528	-		5.528				CHDM /MIG

3	Upgrade Cdk Bulk Sewer Network Infrastru cture	Improved sewer network	1.Appoint SP's 2.Submit Applications 3.Submit BP's & TR's 4.Impliment	Greater CDK Community	Tech Services CHDM	14.100	1.150	8.700	4.250	CHDM/MI G
4	Upgrade Cdk Sewer Treat. Plant	Increase capacity and efficiency by 40% Comply legislation	1.Appoint SP's 2.Submit Applications 3.Submit BP's & TR's 4. Implement	Greater CDK Community	Tech. Services CHDM	16.886	2.281	4.805	9.800	CHDM/MI G
6	Upgrade Kwanon zame bulk sewer	Reduce maintenance costs by 75%	1.Appoint SP's 2.Submit Applications 3.Submit BP's & TR's 4.Impliment	Kwanonza me Community	Tech. Services CHDM	0.619		0.619		CHDM/MI G
7	Upgrade Midros Bulk sewer	Reduce maintenance costs by 75%	1.Appoint SP's 2.Submit Applications 3.Submit BP's & TR'S 4.Impliment	Midros Community	Tech. Services CHDM	0.338			0.338	CHDM/MI G

Table 2



# **Table 4A2 Low cost Housing**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsibl e Agencies	Total Cost	Budget/Time Frame Figurers in :- R millions						Source of Funding	
						Cost	Year 2008/9	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Lusaka Low Cost Housing	Provide 595 units	Submit applications     Implement	Lusaka Community	DLGH&TA	45.631	-		45.631	-	-	-	-	IYM/DHL G& TA
2	Rosmead-low Cost Housing	Provide Report on current status	1. Complete land transaction with transnet 2. Submit Applications	Rosmead Community	DLGH & TA	20.108	-			20.108	-	-		IYM / DHLG & TA

3	Inxuba Yethemba Municipality Sector Plan	Housing Sector Plan Adoption	1. fill in gaps in existing plan 2. liaise with the housing dept in province for revision of plan	Inxuba Yethemba Municipality	IYM housing section DHLG & TA		-		complet e		-		-	DLGH& TA IYM
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Priority: A2.2/ Housing	Objective:
	Provide High and Middle income housing units with acceptable level
	of services by 2012

# Table 4.A2.2 Middle and High income Housing

	Project	Indicators	Activities	Target Group/	Responsible Agencies	Total Costs		Fig	Budget/ Ti ures in :- R				Source of Funding
				Location			Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	

2.	I.Y.M. Middle Income Housing	1. Provide 400 erven with acceptable level of service 2. Phased process with 180 erven for first phase	1.Identify suitable land 2.Call for Developers 3.Appoint SP's 4. Submit Applications 5 Submit BP's & TR'S	Inxuba Yethemba Municipality Communities , Cradock	Housing Section Inxuba Yethemba Municipality	32.817		14.814	5.730	8.180	4.093	Investors (Subject to Developer s to invest in such a Developme nt)
3	I.Y.M High Income Housing	1.Provide 150 erven with acceptable level of service  2. Phased process with 111 erven for first phase	1. Identify suitable land 2. Call for developers 3. Finalise developmen t contract 5.Implement and control quality work	Inxuba Yethemba Municipality Communities	Housing Section Inxuba Yethemba Municipality	14.739		9.097	3.192	2.450		Investors/ Developer s

Table 3	
	Objective: Ensure continuous potable water supply to each erf by 2012
Priority: A3/Water Supply	

# Table 4.A3 Water supply

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost	Budget/Time Frame Figures in :- R millions					Source of Funding	
							Year 2009/1 0	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyon d 2014	
1	Water Master plan	Provide Report on current status	1.'Appoint SP's 2.Provide Report	Inxuba Yethemba Municipality	Tech Services SHDM	1.152			1.152				CHDM
2	Lingelihle water supply network	Provide 480 Erven with dedicated reticulation system	1. Appoint SP's 2. Submit Applications 3. Submit BP's & TR's 4. Implement	Lingelihle Community	Tech Services CHDM	5.450	-		5.450			-	CHDM MIG

4	Upgrade Cradock Water Treatment Plant (WTP)	Provide Report on current status	1. Appoint SP's 2. Submit Applications 3. Submit BP's & TR's 4. Implement	Greater Cradock Community	Tech. Services CHDM	12.160	-			3.980	4.200	2.650	CHDM MIG
5	Rosmead Water supply	Provide 273 Erven with water	1. Report on current status 2. Appoint SP's 3. Submit Applications 4. Submit BP's & TR's 5. Implement	Rosmead Community	Tech. Services CHDM	14.650		4.650	6.000	4.000			CHDM
6	Upgrade existing water reticulation network and pump stations	Report	1. Report on current status 2.Appoint SP's 3. Implement	Inxuba Yethemba Municipality	Tech. Services CHDM	1.430			0.790	0.640	-	-	CHDM
7	Provide new reservoir	Report	1.Report on current status 2.Appoint SP's(Analysi s only) 3.Impliment	Greater Cradock Community	Tech. Services CHDM	6.130		-			6.130	-	CHDM/MI G/ DWAF
8	Drought relief for Middelburg	Provide water for essential purposes	1.Appoint SP's 2.Submit Applications 3.Submit BP's & TR's 4.Impliment	Greater Middelburg Community	Tech. Services CHDM	19.500							CHDM/ DWAF

Priority: A5/Electricity Supply	<b>Objective:</b> Ensure that all Communities receive adequate,
	up to standard electricity and street/area lighting and economic development is promoted

# **Table 4.A5 Electricity supply**

Proje ct No.	Project	Indicators	Activities	Target Group/ Location	Responsibl e Agencies	Total Cost	Budget/Time Frame Figures in :- R millions						Source of Funding
						Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	runung
1.	Upgrading of Middelburg	Complete Phase 3	As per tender	Middelburg			3.000	6.000					DME
2	Upgrading of Main Substations	Ensure adequate load capacity for current and future load requireme nts	1.Appoint SP's 2. Submit Applicatio ns 3. Submit BP's & TR's 4. Implement	Inxuba Yethemba Municipality	Tech. Services	32.000			16. 000	15.000	20.000		IYM  DME/MIG

4	Rosmead Electricity supply	Report on current status	1. Report on current status  2. Appoint SP's	Rosmead/ communities	Tech Services	4.000			1.870	2.130	-	ESKOM/ DME/ TRANSN ET/I.Y.M
5	Michausdal bulk supply line (Ring Feed)	Reduce power failure by 80%. Ensure adequate supply to 1000 houses	1. Appoint SP's 2. Appoint SP's	Michausdal community	Tech Services	3.980	-	3.980		-	-	IYM/D.M .E/MIG
6	Industrial Area bulk supply line	Provide adequate supply to industrial area	1.Report on current status 2.Appoint SP's	Inxuba Yethemba Municipality	Tech Services	4.180			4.180	-	-	IYM/DME /MIG

7	Bulk meters for networks	Ensure precise metering of bulk supply to audit consumpt ion	1.Report on current status 2.Appoint SP'S	Inxuba Yethemba Municipality	Tech Services	1.560	0.800	0.760	-	-	-	IYM
8	Rosmead/ Pre-paid electricity connection s	Supply 240 units with Pre- paid electricity connectio ns	1. Appoint SP's 2. Submit Applications 3. Submit BP's & TR's 4. Implement	Mortimer/Ro smead community	Tech. services	1.320		1.320		•	-	ESKOM/ DME/ TRANSN ET/ I.Y.M

Priority: A6.1/Acquisition of Land	Objective:
	Acquire land for urban development and
	emerging/independent farmers

# Table 4.A6 Land acquisition

roject No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total				et/Time F rs in :- R n				Source of Funding
				Location		Cost								
							Year	Year	Year	Year	Year	Year	Beyond	
							2008/9	2009/10	2010/11	2011/12	2012/13	2013/14	2014	
1	Acquire Land IYM	Report on current status	1. Land audit 2. Feasibility study	IYM	LED Corporate Service. Tech Service	-	-	-	-	-	-	-	-	DEAT/DEPT. AGRIC./CHDM/IYM

Priority: A7/Storm water and Roads	Objective:
	Ensure that 25 % of major arterial Urban roads are graded, tarred and provided with an effective storm water system by 2014

#### **Table 4.A7 Roads construction**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Budget/Ti igures in :-		5		Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	runung
1.	Roads and Storm water master plan	Provide Report on current status	1.Appoint SP's 2.Provide Report	Inxuba Yethemba Municipality	Tech. Services CHDM			0.880					IYM/MIG
2	Mongo street upgrading (phase 2)	% project complete/km surfaced and kerbed	Monitor implementation	Lingelihle	Tech Service	2.363	1.593 675	0.768983					IYM/MIG
3	Rehabilitation of portions of Du Plessis street	% project complete/km surfaced	1. Monitor Implementation	Middelburg	Tech Serv	3.528683	1.987 028	1.541655					IYM/MIG

4	Upgrading and surfacing of Koedoe street	% project complete/km surfaced and kerbed	1. Appoint a contractor 2. Monitor Implementation	Michausdal	Tech Serv	2.739600		2.739600					IYM/MIG
5	Upgrading of Bakwetheni street	% project complete/km surfaced and kerbed	1. Appoint Service Provider 2. Draw Business Plan 3. Monitor Implementation	Lingelihle	Tech Serv	2.987594		2.987594					IYM/MIG
6	Roads maintenance Tar and gravel Urban	5 year maintenance plan	1.Update report on current status 2.Action plan 3.Impliment	IYM Urban area	Tech Services	193.821							I.Y.M/
7	Roads maintenance Rural	5 year maintenance plan	1.Report on current status 2.Appoint SP's 3.Action plan 4.Impliment	IYM Rural area	Tech. Services	-	-	CHDM PLAN	CHDM PLAN	CHDM PLAN	-	-	-

#### PROJECT PROGRAMME B :- SOCIAL INFRASTRUCTURE PROJECTS

Priority: B1/A Sports Facilities	Objective:
	Provide adequate accessible and properly maintained sports
	facilities throughout the municipality by 2014

**Table 4B1 Sports facilities** 

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			udget/Tin jures in :-	ne Frame R millions			Source of Funding
				Education		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	· unumg
1.	Midros Complex	Action Plan	1. Monitor implementation of current project	Midros	Tech ser Comm Serv		Completion	-	-	-	-	-	NLDTF DSAC LOTTO CHDM
2.	Utilization and up keeping of facilities	Improved condition of facilities	1. Status Quo report  2. Policy on utilization  3. Maintenance plan	IYM	Tech. Serv. Comm. Serv.		Implement	-	-	-	-	-	IYM

Priority: B2/Cemetery	Objective:
	Cemeteries meet the demand and are conducted in
	accordance with applicable legislation by end 2014

## **Table 4B2 Cemetery**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Budget/Tin igures in :-				Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	runding
1	Maintenance of all facilities	Report	Status quo report	Michausdal	Tech Serv. Comm. Serv								IYM
2.	Fencing of facilities	Submitted proposal	Funding proposal	Middelburg	TECH SERV								IYM/MIG
3	Central Cemetery Phase 2	Completion of Phase 2	2.Business Plan 2.Source Funding 3. Appoint Service Provider	Cradock	TECH SERV CHDM	13.065725		0.575250	10.358800	2.131674	-		IYM/MIG

Priority: B3/Health Facilities -	Objective:
Services	Making health facilities and services accessible throughout
	municipality by 2010

#### **Table 4.B3 Health services**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Budget/Tingures in :-	ne Frame R millions			Source of Funding
				Location		Cost	Year	Year	Year	Year	Year	Beyond	
							2009/10	2010/11	2011/12	2012/13	2013/14	2014	
1	Satellite Health Facilities	% Decrease in load in existing facilities	1. Identify area where need is high 2. Draw an action plan 3. Lobby with Province	IYM	Comm. Serv. LSA		-	-	-	-	-	-	ECDOH IYM
2	Home based care Support	Proof of support	1.Facilitate Forum 2.Develop Program 3.Lobby for Financial assistance	IYM	Community Service LSA		-	-	-	-	-	-	IYM
3	Facilities accessible for the physical challenged	100 % health facilities accessible by 2010	1.Status quo of current facilities 2.costing 3.Budget provision 4.Apply for funding	IYM	Comm. Serv. LSA	0.600		0.200	0.250	0.100	0.050	-	ECDOH IYM

Priority: B4/Special Programmes	Objective:
	Provide ongoing logistical, technical and material support to
	special programmes projects and initiatives.

# **Table 4.B4 Special programmes**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			udget/Tin gures in :-	ne Frame R millions			Source of Funding
				Location		Cost	W	W	W	<b>V</b>	W		
							Year	Year	Year	Year	Year	Beyond	
1		Functional	1. Define role	Youth	SPU		2009/10	2010/11	2011/12	2012/13	2013/14	2014	YOUTH
,	Youth Centre	youth centre	of existing centre 2. Streamline activities in	rouur	370	1.5m		-	0.050	-	1.0m	0.500	COMMISSION CHDM
			the centre 3. Investigate feasibility of satellite centre in Middelburg										
2	Youth Advisory Centre	Success in projects implemented	As detailed in the plan	Youth	SPU Umsobomvu		Implement						
3	Car Wash	Self sufficient car wash venture	1. Preliminary investigation 2. Prepare business plan 3. identify beneficiaries 4. source funding	Youth	SPU LED	0.500	0.500						UMSOBOMVU CHDM SOCIAL DEVELOPMENT

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost			Budget/Tir gures in :-				Source of Funding
							Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
4	Capacitation in Agriculture field	Number of apprentices and or individuals trained.	1. Forge partnership with Agricultural institutions 2. Craft suitable training 3. Implementation of skills	Youth	SPU LED	0.350	Implement		0.080	0.100	0.050	0.070	CHDM LABOUR LAND BANK
5	Women's Cooperative	Establishment of cooperative	1. Identify beneficiaries in conjunction with social development 2. Provide support to project	Women	SPU Social Development	1.500		1.500					Social Develpoment
6	SMME capacity building support	Number of youth run SMME's assisted with development programmes	Stock taking of youth run SMME's     Identifying training needs	Youth, Women and Disabled		0.160	0.015	0.0159	0.1091	0.020			DEAT CHDM
7	Gymnasium	Availability of facility	1. Service provider 2. Prepare business plan 3. Source funding	Youth	Tech Serv Comm Serv	1.8m			0.450	1.3m	0.050		CHDM SPORT & ARTS & CULTURE LOTTO

9	Masiphuhlisane Computer centre		1. Revise business plan 2. Source funding	Youth women disabled HIV	SPU				LOTTO UMSOBOMVU
10	Thusong Services Centre	Operational Centre	Liaison with GCIS and Office of the Premier	All Communities	SPU				

Priority: B5/HIV/AIDS Programme	Objective:
	Reduction of HIV % infection and its impact on individuals,
	families and the community by 2008

## Table 4.B5 HIV/AIDS

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost			udget/Tin gures in :-		T		Source of Funding
						Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Development of Workplace HIV/AIDS Strategy	Strategy document	Develop an HIV/AIDS strategy	IYM	Comm. Serv.	Operating budget	Implement	-	-	-	-	-	

2	Awareness Programme	% Reduction of HIV infection	1.Training of youth on counseling skills 2. Peer education for STD's 3. Community education to accept epidemic	Youth IYM	Comm. Serv. PWA	-	Implement	-	-	-	-	-	CHDM ECDOH IYM
3	Prevention of Spread	% Reduction of HIV infection	1. Extent of epidemic locally 2. Encourage use of condoms 3. Encourage voluntary testing 4. Propagate healthy and safe lifestyles	IYM	Community Serv.	Operational Budget	implement	-	-		-	-	IYM CHDM ECDOH

Priority: B6/Disaster Management	Objective:
	To have capacity to deal with all prevalent forms of disaster
	in the municipal area by 2011

# Table 4.B6 Disaster management

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			udget/Tim jures in :-	e Frame R millions			Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	runding
1	Disaster Management Plan	Continuous Update of Disaster Management Plan	Update Disaster Management Plan	IYM	Comm. Serv.	0.003					,		IYM
2	Equip the Disaster Management Centre	Fully Equipped and capable centre	1. Needs assessment 2. Prioritization 3. Purchase 4. Training of staff and volunteers	IYM	Comm. Serv.	0.780				0.2	0.3	0.28	CHDM DPLG IYM
3	Disaster Management Forum	Forum in place	1. Identify key Stakeholders 2. Call stakeholders meeting 3. Establish Forum	IYM	Comm. Serv		Implement	Implement					

Priority: B7/Waste Management	Objective:
	An environment with clean well kept natural open spaces,
	parks and maintained built environment by 2008

# Table 4.B7 Waste management

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			dget/Time res in :- R				Source of
				Location		Cost	Year	Year	Year	Year	Year	Beyond	Funding
1	Integrated Waste Management Plan	Waste Management Plan	1. Liaise with CHDM 2. Define Scope for local 3. Appoint service province/ adapt district wide plan	IYM	CHDM IYM		2009/10	2010/11	2011/12	2012/13	2013/14	2014	СНДМ

2	Waste Recycling Project Cradock	Project implementation progress	1. Liaise with present project. 2. Refine Business plan. 3. Communicate with relevant depts. 4. Provide material Support	Unemployed	Comm. Serv	-	-	-	-	-	-	-	CHDM DEAT EU
3	Waste recycling project Middelburg	Project implementation progress	1. Liaise with present project 2. Refine business plan 3. Communicate with relevant Depts 4. Provide material support	Unemployed	Comm. Serv	10.0		10.0	-	-	-	-	CHDM DEAT EU
4	Urban Greening	Number of trees planted maintained or parks created and maintained	1. Liaison with comm. members 2. Supplying trees 3. Planting of trees on marked days/occasions	IYM	Comm. Serv.	-	-	-	-	-	-	-	IYM TREES FOR AFRICA DEAT

5	Mini Dumps	Decrease in unauthorized dumping	1. Identify suitable sites 2. Develop the sites 3. Educate communities on use of sites	IYM	Comm. Serv.	-	-	-	-	-	-	-	IYM CHDM
6	Refuse bags	Decline in littering	Assess need     Prioritize     indigents	IYM	Comm. Serv.				-	-	-	-	IYM
7	Solid Waste Disposal Site	An established waste disposal site	1. Status Quo of present sites 2. Business plan 3. Apply for funds	Middelburg and Community	Comm. Serv.	17.650				-	-	-	IYM CHDM

8	Rehabilitation of disposal site	An rehabilitated waste disposal	1. Status quo report Management plan  2. Statutory requirement  3. Business	Cradock and Middelburg community	Community Service	8.330		1.020	3.400	3.910	-	IYM
			plan  4. Apply for funding									
9	Cleaning of existing illegal dumps	Number of jobs created	1. Asses current sites 2. Business plan 3. Apply for funding	Middelburg Cradock	Comm Serv	0.165						IYM CHDM

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### **Table 4.B10**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost							Source of Funding
							Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Speed Bumps	% reduction in accidents and in accident prone areas	1.Investigate need 2.Liaise with communities 3.Identify spot 4.Action plan	IYM	Community Services							-	IYM
2	Road Signage	Controlled traffic flow	Identify 1. Areas requiring signs 2. Dilapidated signs	IYM									
3	Traffic Law Enforcement Equipment	% increase in revenue generated from fines	Traffic Law enforcement equipment	IYM	Community Serv								T.M.T

1	$\sim$	
	,	-

ſ	4	Taxi Ranks	Identify	1.Plan of	IYM	Community				D.O.T
		and Shelters	needs with	needs to the		Serv				
			communities	Department						
				of Transport						

#### PROJECT PROGRAMME C: LOCAL ECONOMIC DEVELOPMENT

Priority: C1/Building the Local	Objective:
Economy	Create an environment conducive for tapping the economic
	potential of the area.

# Table 4.C1 Building local economy

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total				me Frame · R million			Source of Funding
				Location		Cost	Year	Year	Year	Year	Year	Beyond 2014	
1	Promote & Develop SMME's	Increase in number and enhance capacity for SMME's	1. Develop SMME data base 2. Skills development for SMME's 3. Infrastructure needs assessment for SMME's	IYM Youth disabled women	ECMAC DOL IYM		2009/10	2010/11	2011/12	2012/13	2013/14	2014	LED SETA CHDM DLGHTA DT
2	Masimanyane Bakery Project Trust (CDK)	Income generated from sales	1. Establish a customer base of local businesses 2 Lobby all government institutions 3. Training 4. Procure Equipment 5. Source more funding	Lingelihle Youth	LED ECMAC								CHDM DPLG SOCIAL DEV

3	Wool &Mohair	Income generated from sales	1. Marketing strategy 2. Training 3.Procure Equipment	Middelburg		1.3m		0.500	0.500	0.300	CHDM DEAT IYM
4	LED strategy implementation	Key projects identification	Source funding for projects	Whole Municipality	LED CHDM Urban Econ						
5	LED funding	Budget for IDP programmes both from own budget and MIG	Ensure that provision is made	Community	LED						IYM
6	Coordinate functional partnerships	Number of functional partnerships established	Coordination of partnerships	Community Stakeholders	LED						IYM DEAT SEDA DEDEA TREASURY

Priority: C2/Poverty Alleviation & Job	Objective:
Creation	Pool all available and possible resources for addressing
	poverty

## Table 4.C2 Poverty alleviation & job creation

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total		ĺ	Budget/Ti Figures in :	me Frame - R millions			Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Hawkers Infrastructure	Reduction of stalls on walk way pavement	1.Identify needs 2.Set up structure 3.Prepare business plan 4.Apply for funding	IYM SMME	LED TECH SERVICES	0.6868	2009/10	0.4568	0.230	2012/13	2013/14	-	IYM DEAT
2	Siyazondla	Number of people benefiting	Monitor and mentor beneficiaries	IYM community Wards	Department of Agriculture	0.179166		0.179166					Departmen t of Agriculture Siyazondla Fund
4.	Sivukile Youth	Income generated	Monitor and mentor beneficiaries	Youth	Social Development LED	0.250	0.075						Social Dev

5.	Masivuke	Income generated	Monitor and mentor beneficiaries	Disabled	Social Development LED	0.244288	0.082			Social Dev
6.	Amafela ndawonye women's project	income generated	Monitor and mentor beneficiaries	Women	Social Development	0.500	0.189			Social Dev
7.	lliso lomzi Women's project		Monitor and mentor beneficiaries	Women	Social Development LED	0.500	0.500			Social Dev
8.	Wings of Hope		Monitor and mentor beneficiaries	Women	Social Development LED	0.500	0.500			Social Developme nt
9.	Savika Toilet Papers	Income generated	Monitor and mentor beneficiaries		Social Development LED	0.750	0.500			

Project No.	Project	Indicators	Activities	Target Group? Location	Responsible Agencies	Total Cost	Budget/Time Frame Figures in :- R millions					Source of Funding	
							Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
10	Promote Brick Making	Number of brick makers assisted	1. Assess needs and requirements 2. Possible market 3. Apply for funding	Unemployed	LED Tech Service	0.750		0.100	0.250	0.200	0.200		LED- FUND DEAT
11	Comm. Vegetable Garden	Number of families benefiting	1.Identity suitable land 2.Apply for funding 3.Identify stakeholders	Lingelihle Lusaka	LED Dept of Agric Community Service								DEPT OF AGR. SOCIAL DEVELOP CHDM
12	RPM Dev		Irrigation of lucerne	Ward 6	Dept of Agrculture	0.200		0.200					Department of Agriculture CASP fund
13	Family Resource Centre	Number of families assisted		Communities and families in Cradock	Social Development	0.150		0.150					Department of Social Development

Priority: C3/Tourism	Objective:
	Harness the tourism potential of the area for the benefit of
	all communities

#### **Table 4.C3 Tourism**

Project No.	Project	Indicators	Activities	Target Group/	Group/ Agencies	Total		B Fig	udget/Tim ures in :-	e Frame R millions			Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	runung
1	Promoting and Marketing the area	Project completed	1. Monitor implementation of the project	IYM	LED	1.500		1.500					IYM THINA SINAKO

2	Tourist Information	Established and functioning centre	Monitor Implementation of project	IYM	LED COEGA	2.500	2.500			DEAT
	Centre									

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost	Budget/Time Frame Figures in :- R millions						Source of Funding
							Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
3	Conference Centre	Complete centre	Monitor implementation by Coega	IYM	COEGA DEDEA DEAT LED	7.0m		7.000					DEDEA DEAT
4	Mpenyula adventures	Progress on application	Follow up on application	IYM	LED							-	DEAT IYM
5	Egg rock nature reserve	Progress on application	Follow up on application										

6	Lobbying for events of national and provincial character	Number of events taking place		IYM	LED					IYM
7	Cradock Spa	Partnering process/Leasing arrangements	Advancing the process	IYM	LED					
8	Middelburg Caravan Park	Increasing revenue and no. of visitors	Upgrading & maintaining the Caravan Park	IYM	LED					DEAT IYM
9	Middelburg Tourism Village	Original proposal revisited	1.Revise Plan 2.Re-submit to potential funders 3.Follow up with funders	IYM	LED					
10	Tourism Office	Refurbishment	Monitor implementation		LED ECTB					ECTB
11	Tented Camp	Increase in number of Tourists	1.Business Plan 2. Source Funding 3. Implement	Tourists	Zebra Park	3.650	3.650			SANPARKS

Priority: C4/Agriculture	Objective:
, , ,	Maximize the Agricultural potential of the Area for the previously
	disadvantaged

# **Table 4.C4 Agriculture**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			udget/Tin gures in :-	ne Frame R millions			Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1	Independent Farmers	Increase in stock and proceeds from sale	1. Develop clear programme of Capacitation 2. Provide necessary support mechanism 3. Monitor and evaluate progress 4. Source more funds for land	Young Men, women & disabled	LED Tech Services Dept of Agriculture Forum								LED-FUND DLA LAND- BANK DHLG & TA CHDM

2	Land Audit	Hectares of available land with identified feasible use	1. Develop a clear strategy 2. Service provider/do in partnership with DLA 3. Feasibility of available land 4. Source of funding for land	IYM	LED	0.750	-	-	-	-	-	-	DLA LAND BANK DEPT. AGR. & FORESTRY DPLG
3	Emerging Farmers		1. Develop a clear strategy 2. Develop code of conduct for individual emerging farmers 3. Formalize standard and binding contracts 4. Provide support mechanism	LED Tech Service Dept. of Agr.	LED, TS Dept of Agric. Land Bank Land Affairs LED,TS,Dept of Agric, Land Bank, DLA, Dept of Social Development					-	-	-	LED-FUND DLA LAND- BANK DEPT OF AGRIC, Dept. of Social Development
4	Infrastructural Support to Emerging Farmers	Improved quality of livestock and reduction in stock theft	1. Needs analysis 2. Status quo report 3. policy on use of assets 4. monitoring and evaluation of support	Emerging Farmers	LED,  DEPARTMENT  OF  AGRICULTURE								DEPARTMENT OF AGRICULTURE

5	Masakhe Youth Development			Youth	LED SOCIAL DEVELOPMENT	0.341	0.300				SOCIAL DEVELOPMENT
6	Sivukile Youth Project			Youth	SOCIAL DEVELOPMENT	0.045	0.045				
7	Fodder Production	Operational And yielding Positive result By June 2010	1.Complete the test of land 2.Revise business plan 3.Apply for funding 4.Action plan	Unemployed Middelburg	LED  DEPARTMENT  OF  AGRICULTURE	3,3m	0.653				CHDM NDA DHLG & TA DPLG
8	Sugar Beet	Supportive role played to ensure success	1.Liaise with stakeholders 2. Interact with relevant govt. depts And officials 3.Provide all material support	Farmers IYM	LED MAYOR		Ongoing	Ongoing	Ongoing		SUGAR BEET RSA DTI Provincial Department of Agriculture

#### **PROJECTS PROGRAMME D:- FINANCE**

Priority: D1.1/Revenue	Objective:
<b>Enhancement and Debtors</b>	
Management	increase revenue of total current accounts levied to 85% by June 2011
	<ul> <li>to collect 5 % of arrears of non indigents by July 2011</li> </ul>

**Table 4.D1.1** 

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total Cost							Source of Funding
							Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	
1.	Credit control & indigent policy	85%	compile revised credit, debit and indigent policy	IYM	FINANCE		-	-	-	-	-	-	
2.	free basic service policy	increase in revenue	Revise free basic service policy	IYM	FINANCE	0.0015		0.0015					
3.	implementation of credit control & indigent policy		implement revised credit, debit and indigent policy	IYM	FINANCE	0.080		0.080					
4.	meter reading	85% increase in	improve meter reading function	IYM	FINANCE	0.010		0.010					

5.	prepaid meter systems	revenue	expansion of installation of prepaid systems	IYM	FINANCE	0.010					
6.	indigent admin support		establish indigent admin and support service	IYM	FINANCE	0.010		0.010			
7.	customer care		establish customer care centre	IYM	FINANCE	0.0275		0.0275			
8.	Interim valuations	Complete Valuation roll		IYM	Service Provider Finance						DLG&TA
9.	Implementation of Property Rates Act	Reduce Queries and Objections	Attending to Queries Attending to Objections	IYM	Finance		0.115	0.200			MSIG

PRIORITY :D2.1/MANAGEMENT AND	Objective: Ensure that Management and Control Systems
CONTROL	required by legislation are in place by June 2011

**Table 4.D1.4** 

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total	Budget/Time Frame Figurers in :- R millions							
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	Funding	
1.	internal reporting		in year monitoring and reports to management and council	IYM	FINANCE	0.031	implement	implement						
2.	external reporting	Reduction in audit	in year monitoring and reports to national treasury & other institutions	IYM	FINANCE	0.002	implement	implement					IYM DPLG	
3.	policy development & implementation	queries	compilation and implementation of relevant policies	IYM	FINANCE		implement	implement						
4.	audit function		ensure functioning of internal audit section	IYM	FINANCE	0.005	implement	implement						
5	Asset register		asset management inline with prescribed requirements	IYM	FINANCE	0.036	0.0040	0.008						

PRIORITY :D2.2/MANAGEMENT AND	Objective:
CONTROL	Operating and reporting standards which comply with legislation by
COTTROL	June 2011

### Table D2.2

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Source of Funding				
				Locution		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	- unumg
1.	GAMAP/GRAP		Implementation of GAMAP	IYM		0.150	0.150						IYM DPLG
2.	Budget & IDP	Reduced audit queries	Developing a multi-year budget based on IDP	Finance	Finance								IYM MSP
3.	Capacity Building	queries	Continuous capacity building on finances for staff & councilors										FMG
4.	MFMA		Implementation of Municipal Finance Management Act	Municipality	Finance								

5	ASSET Register		Training Compilation	Asset clerks	FINANCE	0.500	0.200	0.200	0.11		DPLG (MSIG)
6.	Operation Clean Audit			All Managers							
7	Supply Chain Policy	Zero tolerance on irregular tender processes									

PRIORITY: D3/TECHNOLOGY	Objective:
	Enhance service delivery and administration by utilising IT to its maximum potential by 2010

### Table 4.D3

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Source of Funding				
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	, and ing
1				IYM	Finance								IYM
	IT Upgrade	Stable  IT Software and hardware with minimum interruptions	Status quo										

2	IT Strategy	Stable	Develop an IT strategy	IYM	Finance Finance Manager & Managers					IYM  Dept Local Government & Housing  IYM  Dept Local Government & Housing
3	Strategy Implementation	IT Software and hardware with minimum interruptions	Implement I.T. strategy	IYM	Finance Manager & Managers					IYM  Dept Local Government & Housing D.B.S.A.
4	IT Capacitation		Capacitation of staff and councilors on IT	IYM						IYM

#### PROJECTS PROGRAMME E: - INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

Priority: E1/Institutional Capacity	<b>Objective:</b> Ensure that the Administrative capacity of the Municipality is continuously improved

## **Table 4.E1 Institutional capacity and transformation**

Project No.	Project	Indicators	Activities	Target Group/ Location	Responsible Agencies	Total			Budget/Ti gurers in :	me Frame - R million	s		Source of Funding
				Location		Cost	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012/13	Year 2013/14	Beyond 2014	Tunung
1.	Work place Skills Plan	Submission of document	Preparation of document	IYM Employees and councilors	Corporate Service								IYM
2.	Human Resource Plan	Available Plan	Prepare Plan	Employees	Corporate service								IYM
3.	HR Policies Development	Reviewed policies	1. Identify existing gaps 2. Develop relevant policies	IYM	Corporate Service								IYM
4.	Employment Equity Plan	% Achievement of Goals	Implement plan	Employees	Corporate service								IYM

5.	Skills Development	% achievement in line with plan	Implement plan	IYM Employees and councilors	Corporate Service				IYM
6.	Employee Induction	Informed employees	Development of Programme and implementation	Employees					IYM
7.	Institutional PMS	Compliance with reporting mechanism		IYM					IYM
8	Performance Agreements	Agreements signed in required timeframe	Development of Agreements	Institution	ММ				IYM, DHLGTA
9	LLF	Number of LLF meetings held	Develop Schedule of meetings	Labour	Corporate Services				
10	Staff vacancies	Number of vacancies in the organogram filled	Identify crucial vacancies in the organogram	Institution	All Departments				IYM

#### PROJECTS PROGRAMME F: - GOOD GOVERNANCE AND PUBLIC PARTIIPATION

Priority: F1/Governance and public participation	<b>Objective:</b> Ensure good governance and participation by community in the affairs of the municipality

Table 4.F1\_Governance and public participation

Project No.	Project	Indicators	Activities	• • • • • • • • • • • • • • • • • • •					Source of Funding					
				Location	Cos	Cost	Year 2007/8	Year 2008/9	Year 2009/10	Year 2010/11	Year 2011/12	Year 2012	Beyond 2013	runung
1	Delegation Framework	Reviewed Framework	1. Embark on process		ММ									IYM
2	Audit Committee	Functional Audit Committee		IYM	MM CHDM									
3.	Internal Audit	Functional Internal Audit		IYM	MM CHDM									
4.	Ward meetings	% of ward meetings held	1.Schedule of meetings 2.Monitor	Community	Corporate Serv Speaker Ward councilors									

Inxuba Yethemba Municipality IDP Projects

5.	IDP forums	Number of forums held	Process plan     Monitor schedule	Stakeholders	IDP Manager				
6.	Budget Consultations	Number of consultation meetings held	1. Consultation schedule	Community	CFO				
7	IGR Structures	Number of meetings held	Schedule of meetings	All Sector Departments and Parastatals	Executive Mayor				
8	Mayoral Outreaches	Number of outreaches held in a year	Develop schedule	Communities and Stakeholders	Executive Mayor				
9	Petitions Management	Documented Process	Process Implement Process	Communities And Stakeholders	ММ				
10	Declaration of Interest	Number of Councillors and Managers who have signed	Develop Form for Councilors		мм				

# **CHAPTER FIVE**



# **INTERGRATION**

#### 5.1 Integration

In terms of the provisions of the Municipal Systems Act, the result of Phase 4 (Integration) is an operational strategy. The operational strategy includes various operational programmes and sector plans. Most of these outputs are summaries of project programmes already formulated as part of Phase 3 of the IDP Process. Additional planning and decision making steps are not required as part of the Integration Phase. However, cross-checking revision and aligning are the main components of Phase 4. Establishing the Integrated programmes and plans is not meant to add content to planning work done so far. It means rather, to compile summaries from various cross cutting perspectives. As these summaries are the basis of consistency and compliance cross checks, they may result in a revision of project proposals and corresponding amendments of the integrated plans or programmes.

This chapter of the IDP addresses sector programmes and sector plans

#### **5.1.1 Sector Programmes**

Sector programmes included in the Integrated Development Plan:

- 5 Year Action Plan
- Financial and Capital Investment Plan
- Spatial Development Framework
- Disaster Management Plan
- Integrated Monitoring Performance Management and Institutional Programme
- Integrated Poverty Reduction and Gender Equity Programme
- Integrated Environmental Programme
- Integrated LED Programme
- Integrated HIV/AIDS Programme

#### 5.1.2 Sector Plan

The following sector plans are referred to in the Integrated Development Plan:

- Water Services Development Plan
- Integrated Transport Plan
- Integrated Waste Management Plan
- Spatial Development Framework Plan
- 5.1.3 The operational strategies (Sector Programme and Sector Plans) provide a short summary of related strategies guidelines and projects as identified through the planning process.

#### **5.2. SECTOR PROGRAMMES**

## 5.2.1 5 YEAR ACTION PROGRAMME

A detailed table is available separately in the municipality. In fact it has the same content in the projects table as project name, target group or location, time frame for implementation of project and the responsible person.

The Action Programme ensures a co-ordination between Integrated Development Planning and Municipal Management by providing an overview of the major activities and projects in the Municipality which result from the IDP. The action programme further establishes a basis for monitoring of progress by indicating time frames for implementation of identified projects.

It is worth noting that a number of projects and activities will be implemented in more than one financial year. This has implementations for project performance and implementation revision on an ongoing basis and this will be done as part of the review process for both the IDP and the budget.

The projects are dependent on external funding and projected municipal income suggesting that implementation is subject to the availability of funds.

#### 5.2.2 **SPATIAL DEVELOPMENT FRAMEWORK**

#### 5.2.2.1 PURPOSE OF THE SPATIAL DEVELOPMENT FRAMEWORK

- To provide general direction to guide decision-making and action over a multi-year period aimed at the creation of integrated and habitable town and residential areas.
- Creating a strategic framework for the formulation of an appropriate land use management system.
- Informing decisions of development tribunals, Housing Departments and relevant development committee.
- Creating a framework of investment confidence that facilitates both public and private sector investment.

#### 5.2.2.2 LEGAL AND POLICY REQUIREMENTS

In an attempt to develop a local Spatial Development Plan, it is imperative that the National, Provincial and Local Spatial Policies and legislation are taken cognizance of. Spatial Development Plan must be within the parameters of the following guidelines:

- National and Provincial Spatial Policy Framework
- Local Government: Municipal Structures Act
- Local Government: Municipal Systems Act
- Development Facilitation Act (DFA)
- Urban Development Strategy of the Government of National Unity
- Urban Development Strategy of the East Cape Province
- Rural Development Strategy of the Government of National Unity
- Rural Development Strategy of the East Cape Province
- Land Use Planning Bill
- Reconstruction and development Program
- GEAR
- Environmental Conservation Act
- NFMA
- Eastern Cape Spatial Development Plan (ECSDP)

Main informants to the process of spatial planning are the Development Facilitation Act and the Eastern Cape Spatial Development Plan

#### 5.2.2.3 SPATIAL DEVELOPMENT PRINCIPLES

The following principles will guide all policies relating to Spatial Development and the Spatial Development Plan must adhere to these principles.

#### 5.2.2.3.1 Sustainability

- Protecting the environmental resources such as vegetation and environmentally sensitive areas, during future development.
- Ensuring that sufficient natural resources such as water and land are available for future expansion.
- Ensuring economical, affordable services.
- Creating and investor friendly environment.

#### **5.2.2.3.2** Efficiency

- Layout of informal settlements to be formalized, to ensure effective service provision.
- Optimum utilisation of services (roads, ect.) and social facilities.
- An overall uniformed land use management systems to be developed and implemented for the whole municipal area.

- An overall uniformed land use management system to be developed and implemented for the whole municipal area.

#### 5.2.2.3.3 Integration

- Integration between urban and rural settlements where the urban area offers markets to the products of the rural area.
- Promoting the availability of residential and employment opportunities in close proximity to each other. Thus mixed land uses co-ordinated through the land-use management system.
- Promoting a diverse combination of land uses within the city, but still improving the quality of life of the residents.

#### 5.2.2.3.4 Densification

- Development of a more compact city to combat urban sprawl.
- Maximum utilisation of residential land through higher densities.
- Utilisation of vacant land in existing residential, commercial, industrial and special development areas.

#### 5.2.2.3.5 Land reform

- Accommodation of evicted farm labourers.
- Establishment of an "information desk" where information regarding policies of Department of Land Affairs, can be obtained.
- Residents on commonage land assisted, to ensure sustainable development.

#### 5.2.2.4 SPATIAL DEVELOPMENT PLAN OBJECTIVES

The following will be the objectives guiding Inxuba Yethemba Spatial Development Plan:

- To identify main nodes of activity and those with potential.
- To identify key spatial development issues.
- To suggest broad development scenarios.
- To achieve alignment with National Planning Strategies.
- To set out development priorities from a spatial point of view.
- To formulate management principles and criteria for special development decisions.
- To prioritise key actions and assignments for implementations.

## 5.2.3 DISASTER MANAGEMENT

The Disaster Management Plan is available separately and covers what has been outlined below. The plan is continuously reviewed to ensure that it takes into account changing circumstances.

#### Introduction

#### a) Background

The Municipal Systems Act states that the Integrated Development Plans of local authorities should contain Disaster Management Plans. These plans will be requirements in terms of the Disaster Management Act.

The Disaster Management Act contains the framework for the Disaster Management Plans and defines Disaster Management as Follows:-

"Disaster Management means a continuous and integrated multi-sectoral, multi-disciplinary process of planning and implementation of measures aimed at:-

- Preventing or reducing the risks of disasters;
- Mitigating the severity of disasters;
- Emerging Preparedness;
- A rapid and effective response to disasters;
- Post-disaster recovery."

From the above it is clear that disaster management seeks to address both pr-disaster risk reduction as well as post-disaster recovery.

The Act defines a disaster as follows:-

Disaster means a progressive or sudden widespread or localized, natural or human-caused occurrence which:-

- Causes or threatens to cause:-
  - Death, injury or disease;
  - Damage to property, infrastructure of the environment; or
  - Disruption of the life of a community;
- If of a magnitude that exceeds the ability of those affected by the disaster to cope with it's effects using their own resources

#### b) Components of the Municipal Disaster Management Plan

Section 53 of the Disaster Management Act provides that each municipality must:-

- Prepare a disaster management plan for its area according to the circumstances prevailing in the area;
- Co-ordinate and align the implementation of its plan with those of other organs of state and institutional role players;
- Regularly review and update its plan.

#### A Disaster Management Plan for a municipal area must:

- Form an integral part of the municipality's Integrated Development Plan;
- Anticipate the type of disaster that are likely to occur in the municipal area and their possible effects;
- Place emphasis on measures that reduce the vulnerability of disaster-prone areas, communities and households;
- Provide for appropriate prevention and mitigation strategies;
- Facilitate maximum emergency preparedness;
- Contain contingency plans and emergency procedures in the event of a disaster, providing for:
  - The allocation of responsibilities to the various role players and co-ordination in the carrying out of those responsibilities;
- Prompt disaster response and relief
- The procurement of essential goods and services;
- The establishment of strategic communication links;
- The dissemination of information;
- The other matters that my be prescribed.
- A district municipality and the local municipalities must, within its area, prepare their disaster management plans after consulting each other.

#### c) Implementation of Plan

The implementation of the disaster management plan is the responsibility of the Municipal Manager. The plan in turn will indicate the responsibilities in the event of a disaster.

#### 5.2.3.2 Purpose of the Plan

Taking into account the very intricate, multi-sectoral and multi-disciplinary nature of the disaster management process, as well as international

benchmarks it will be very difficult to complete and finalise the plan within the time frame allocation to the Integrated Development Plan process. This coupled to the fact that the Disaster Management Act is only due for enactment after the date set for approval of the Integrated Development Plans has led to the idea of only establishing a framework for this purpose.

The purpose of the Disaster Management Framework for the Municipality is to:-

- Set out the structure or Institutional arrangements within the disaster management context;
- Define roles and responsibilities of key personnel;
- Show communication lines;
- Set out the strategy for administrative and financial arrangements;
- Define priority aims and objectives which the municipality intends to achieve over a specific period;
- Establish a framework that is integrated and consistent with the Chris Hani Disaster Management Framework;
- Outline the framework and procedures for the various facets of the Disaster Management Continuum;
- Facilitate the co-ordination of programmes and actions of the various departments and agencies involved in the abovementioned continuum.

#### 5.2.4

# INTEGRATED POVERTY REDUCTION AND GENDER EQUITY PROGRAMME

#### 5.2.4.1

ND GENDER EQUIT

Purpose of Localised Strategic Guidelines for Poverty Alleviation and Gender Equity is to ensure that poverty alleviation and gender equity policies are applied when strategies are designed and projects are planned. This is also to ensure that measures are set to reduce poverty and contribute to gender equity.

#### 5.2.4.2 LEGAL FRAMEWORK

Legislation and policies relevant to poverty alleviation and gender equity are:

- Constitution of the Republic of South Africa Section 26, 27 regarding basis needs and section 9 regarding gender equality.
- Reconstruction and Development Programme (RDP).
- White paper on Local Government.

- South African Local Government Association (SALGA) Handbook. "Gender and Development".

#### 5.2.4.3 GUIDING PRINCIPLES

In order to ensure that the poverty and gender issues are dealt with in the strategies and projects phases of the IDP process the following principles and guidelines were considered:

#### Poverty Alleviation

- Provision of basic needs such as potable water, electricity, sanitation, roads and variety of social facilities.
- Create opportunities for all to sustain themselves through productive activities.
- Establish a social security system to protect the poor and disadvantaged groups.
- Empower the poor and encouraging participation of marginalised groups

#### Gender Equity

- Address existing gender inequalities as they affect access to jobs, land, housing etc.
- Focus efforts and resources on improving the quality of life especially of those members and groups that are most often marginalised or excluded such as women
- Build capacity of women
- Understand the diverse needs of women and addressing these needs of women and addressing these needs in planning and delivery processes.

Poverty related and Gender specific projects identified during project phase are listed in the Consolidated Operational Strategies Table.

#### 5.2.5

### 5.2.5.1 INTEGRATED ENVIRONMENTAL PROGRAMME

MME

Integrated Environmental Programme is to strike a balance between protecting the natural environment and development initiatives. This contributes to a healthy environment by ensuring that critical environmental issues are adequately addressed.

#### 5.2.5.2 LEGAL FRAMEWORK/GUIDELINES

The following legislation and policies apply to environmental conservation:

- National Environment Management Act (NEMA)
- Local Agenda 21
- National Environmental Management Plans
- Regulations promulgated in terms of NEMA

#### 5.2.5.3 GUIDING PRINCIPLES

Strategies and projects have to comply with the principal of an ecologically sustainable development process. This wick relate to the following aspects of the environment.

- Avoiding pollution and degradation of the environment because of overgrazing.
- Avoiding waste by ensuring recycling of bread disposal in a responsible manner.
- Considering the consequences of the exploitation of nonrenewable natural resources.
- Responsibly utilisation of renewable resources and Ecosystems.
- Minimising loss of bro-diversity
- responsible utilisation of cultural heritage sites

# INTEGRATED LOCAL ECONOMIC DEVELOPMENT PROGRAMME

## 5.2.6.1 PURPOSE OF THE INTEGRATED LOCAL ECONOMIC DEVELOPMENT PROGRAMME.

This is to stimulate the local economy by promoting viable local economic activities and creation of sustainable jobs.

#### 5.2.6.2 LOCAL FRAMEWORK

The following legal documents and policies are applicable:

- White paper on Local Government
- Municipal Systems Act
- Reconstruction and Development Programme (RDP)
- GFAR
- The Constitution of South Africa

#### **5.2.6.3 STRATEGIC GUIDELINES**

The following will have to be considered in order to create an enabling environment for economic growth:

- Plugging Leaks in Local Economy.
   This means devising means to ensure that local rand stays in Inxuba Yethemba
- Infrastructure Development
  - Infrastructure Development for SMME development
  - Building and construction contracts to be labour intensive, thus creating jobs for economic growth
  - Attracting Business to Inxuba Yethemba by devising an Incentive scheme for business
  - Retention of Existing Business by ensuring flexibility of regulating by-laws to favour local business
  - SMME Development
  - Tourist attraction by developing our tourist potential to its maximum

Related projects and activities are listed in the Consolidated Operational Strategies Table.

#### 5.2.7 INTEGRATED HIV/AIDS PROGRAMME

Although the impact of the HIV/AIDS pandemic locally has not been quantified yet it must be accepted that the substantial effects on the social and economic fabric of our community will become increasingly evident

#### 5.2.7.1 PURPOSE OF HIV/AIDS PROGRAMME

The purpose IYM HIV/AIDS programme has the following aspects:

- Development of an HIV/AIDS strategy
- Promoting awareness of HIV/AIDS
- Preventing the spread of HIV/AIDS
- Care and Treatment of HIV/AIDS infected people

#### 5.2.7.2 HIV/AIDS POLICY

#### **Policy Guidelines**

These policy guidelines aim to:

- Ensure that all possible efforts are undertaken to prevent and manage the spread and consequences of the epidemic.
- Ensure that the IDP is sensitive to HIV/AIDS issues.
- HIV/AIDS is prioritised in the budgeting process
- Ensure a supportive role by Councilors and Officials

#### Council's Commitment

Council is committed to:

- Search for solutions relevant to local needs and realities in order to respond more effectively to HIV/AIDS and its consequences in the community as a policy priority
- Involve communities in the compilation of action plans, local strategies and the implementation thereof
- Ensure transparency in program management

#### Service Rendering

The Inxuba Yethemba Municipality commit themselves to the following HIV/AIDS relevant service rendering:

- Package of health service rendering as amended by National Government from time to time
- Public awareness campaigns
- Condom supplies
- HIV/AIDS counseling
- Youth programmes
- Assess workplace policy (code of practice)
- Community outreach
- Sectoral partnership

#### Local Service Area is responsible for funding the following:

- Voluntary HIV testing
- Supply of treatment of opportunistic infections
- Feeding schemes
- Home-based care
- Pre and post counseling
- Additional satellite points
- Contract PWA (person living with AIDS) workers
- Prophylactic medication
- Prevention of mother to child transmission
- Peer educators for sex workers

# 5.2.7.3 POLICY/CODE OF PRACTICE: HIV/AIDS AND OTHER COMPARABLE HEALTH/MEDICAL CONDITIONS

#### **Background**

This guideline aims to deal with the promotion of equality and non-discrimination between individuals with HIV infection and those without as well as between HIV/AIDS and other comparable health/Medical conditions.

To develop strategies to deal with the direct and indirect implications of the above-mentioned, e.g. absenteeism, loss of productivity, decline in workplace disruption and the effects of the resulting additional workload on the remaining staff.

#### Policy/Code of Practice

- The Constitution of South Africa, Act 108 of 1996 ensures the right to privacy which includes an individual's HIV/AIDS status.
- To my mind, a policy on HIV/AIDS therefore can be interpreted or experienced as discriminatory against the individual's right to confidentiality. We therefore recommend that a code of good practice on all life threatening illnesses in general is considered for adoption as municipal policy.

#### Scope

The code will not eventually deal with all relevant detail as it should be read in conjunction with other codes, legislation, national/provincial/local guideline, etc. for example:

- Constitution of South Africa, Act 108 of 1996;
- Labour Relation Act 66 of 1995;
- Employment Equity Act 55 of 1998;
- Occupational Health and Safety Act 85 of 1993;
- Basic Conditions of Employment Act 75 of 1997;
- Compensation of Occupational Injuries and Diseases Act 130 of 1993;
- Promotion of Equality and Prevention of Unfair Discrimination Act 4 of 2000;
- Department of Health Guidelines on Occupational Exposure to HIV and Post Exposure Prophylaxis;
- Counseling guidelines and professional ethics.

#### Steps in Developing of a Code of Good Practice

- The election of a committee represented by Councilors, Management and Labour;
- A situation analysis compiled by the above-mentioned committee;
- The draft policy to be circulated for comments, amendments and finalisation;
- Approval of the draft policy by Council;
- Development of an implementation strategy;
- Communication of the policy to everybody in the organisation;
- Monitor the effectiveness of the programme.

#### **Proposed Issues for Discussion**

Management of the following:

- A non-discriminatory work environment;
- A safe workplace;
- Occupational exposure to injuries;
- Sick leave;
- Privacy;
- HIV testing
- Confidentiality and exposure;
- Employee Benefits;
- Dismissal;
- Cost implications.

Related projects and activities are listed in the table of Consolidated Operational Strategies

#### 5.2.8

#### FINANCIAL AND CAPITAL INVESTMENT PLAN

#### 5.2.8.1 PURPOSE OF FINANCIAL AND CAPITAL INVESTMENT PLAN.

- To create a medium term strategic framework for allocating municipal resources through the municipal budgeting process.
- Ensuring financial viability and sustainability of the municipality's investment operations.
- Ensuring a close link between budgeting and planning.
- To inform municipal budgeting
- Facilitating alignment with regards to capital requirements and sources of funding
- Asses financial management arrangements and financial strategy
- Outlining revenue and expenditure forecast

#### 5.2.8.2 FINANCIAL STRATEGY

Financial Guidelines

The National Treasury annually determines aggregate guidelines concerning the capital operating special and trust expenditures of Municipalities. The guidelines form the basis of sound municipal financial planning and financial strategy.

- Municipalities must submit balanced budgets i.e. municipalities are not permitted to budget for a year-end deficit.
- A maximum increase of 5.7% for both Capital and Operational Expenditure has been set for the financial year 20010/11
  - This directive is applicable to own source funding and grants are excluded from the percentage.
- The growth rate for 2011/12 is 6.2% and 2012/13 is 5.9%
   Financial statements for the 2009/10 financial year to comply with GAMAP
- Focus must be towards capital infrastructure development projects where the greatest need exist.
- Attention must be paid to maintenance of infrastructure
- Monitoring of spending within a financial year is essential and additional expenditure to be incurred only if sufficient savings can be achieved elsewhere
- Revenue generation strategy

The following has been identified as elements within the revenue raising strategy

- Compilation and implementation of revised credit, debt and indigent policy.
- Compilation and implementation of free basic services policy.
- Improving the meter reading function
- Expansion of installation of prepaid systems
- Indigent administration and support service
- Establishment of a customer care centre
- Management and control
  - Development policies and procedures to enhance internal control
  - Implement GAMAP
  - Develop a multi year budget
- Implementation of Financial Recovery Plan

#### 5.2.8.3 REVENUE AND EXPENDITURE FORECAST

Efficient utilisation and management of scarce financial resources is vital for successful implementation of the Munipality's IDP.

Income

The possible sources of income are as follows

- Service charges water, electricity, refuse collection sewer and other services.
- Rentals
   Building, land and facilities owned by municipality
- Fines and licenses
- Rates
- Grants

Table 5.1 Estimated Incomes (Budget)

Item				
	2009/10	2010/11	2011/12	2012/13
Assessment Rates	9 440 842	10 500 000	11 288 000	12 134 000
Service Charges	67 921 147	59 993 992	64 494 000	69 331 000
Rent of facilities and Equipment	714 800	874 440	940 000	1 011 000
Interest earned on external investments	23 000	24 000	26 000	28 000
Fines	67 000	70 350	76 000	81 000
Licenses and Permits	1 893 000	2 042 250	2 189 000	2 353 000
Grants and subsidies	30 818 121	68 945 000	74 115 000	79 674 000
Other	1 852 800	688 590	747 000	803 000
TOTAL	112 703 711	143 138 621	153 875 000	165 414 000

Table 5.2 Estimated Grants and Intergovernmental Transfer

Item				
	2009/10	2010/2011	2011/12	2012/13
Municipal Systems Improvement Grant	750 000	750 000	790 000	800 000
Local Government Financial Management Grant	500 000	1 250 000	1 500 000	1 500 000
Municipal Infrastructure Grant	7 757 000	9 066 000	10 904 000	13 259 000
Municipal Infrastructure Grant (District Portion)		5 828 000	7 009 000	8 522 000

Integrated National Electrification Programme (INEP) Municipal Grant	3.000 000	16 000 000	15 000 000	20 000 000
INEP (Eskom Grant)		198 000		
Spatial Planning	300 000			
TOTAL		33 092 000	28 194 000	44 081 000

#### • Expenditure

 The following table gives estimated expenditure as reflected in the budget for the financial years

Table 5.3 Estimated Expenditure (Operational Budget)

	BUDGET/R					
Item						
	2008/9	2009/10	2010/11			
Salaries	47 947 275	54 703 825	60 374 478			
Depreciation	1 080 412	0 00	0 00			
Repair and Maintenance	3 568 081	10 381 182	5 766 373			
Interest	513 040	457 827	457 827			
Bulk Purchases	15 626 000	26 324 477	31 000 000			
General Expenses	9 339 791	20 836 399	18 399 868			
TOTAL	78 074 599	112 703 710	115 998 546			

Table 5.4 Estimated Expenditure (Capital Budget)

			BUDGET/R	
Project	Project Total Cost	2010/11	2011/12	2012/13
Mongo street Upgrade	Roll over from 2009/10	768 983.92	-	-
Du Plessis street Rehabilitation	Roll over from 2009/10	1 541 655.49	-	-
Upgrade and surfacing of Koedoe Street	2 739 600.72	2 739 600.72	-	-
Upgrading of Bakwetheni street	2 987 594.12	2 987 594.12	-	-
New Cradock Cemetery	13 065 725.00	575 250.48	10 358 800.00	2 131 674.52
Upgrading and surfacing of Wesley street	3 692 860.39	1	-	3 692 860.39
Upgrading of Cetyiwe Street	2 262 238.05	-	-	2 262 238.05
Cradock Hawkers Facility and Taxi-Rank	5 977 167.72	-	-	773 478.83
Middelburg Electricity Main Substation	28 000 000	16 000 000	12 000 000	-
Bulk Metering for electricity net works	2 500 000	-	2 500 000	-
Road Maintenance Ward 1 and 4	2 200 000	2 200 000		
Refuse Truck	1 300 000	1 300 000		
Electricity Truck	541 500	541 500		
Vehicle replacement	70 000			
Electronic meter reading	310 000			

Inxuba Yethemba Municipality Consolidated Operational Strategies

Implementation of these projects will certainly have an impact on the Municipality's operational budget. Whether it be low or high, negative or positive has not yet been determined.

#### 5.2.9

# INTEGRATED MONITORING PERFORMANCE MANAGEMENT AND INSTITUTIONAL PROGRAMME

#### 5.2.9.1 INSTITUTIONAL PROGRAMME

• Purpose of Institutional Programme

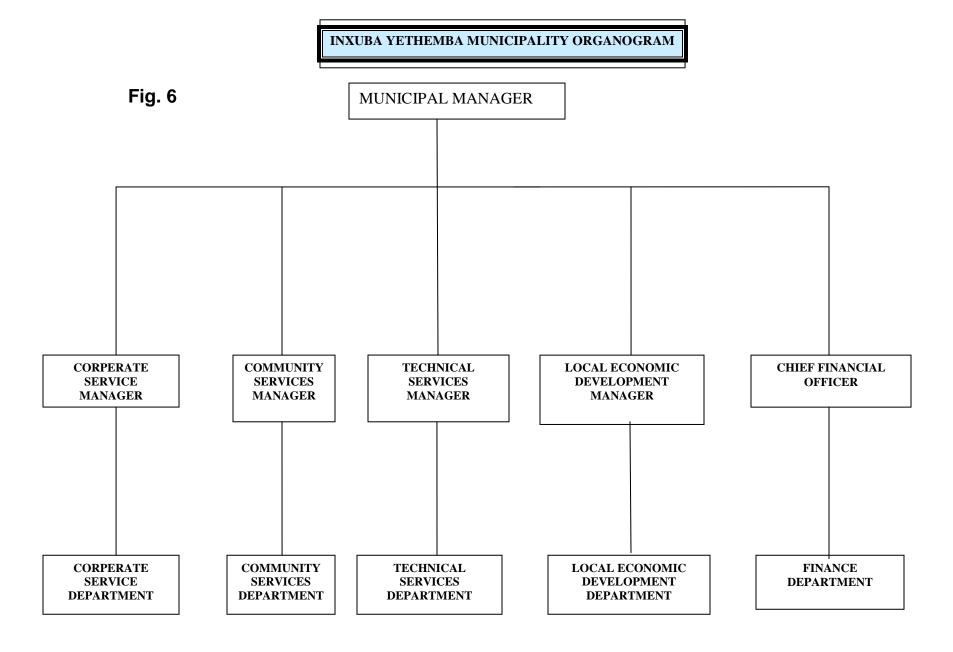
To ensure a consistent and integrated act of measure for institutional transformation and integrated implementation occurs within the municipality.

Institutional analysis overview

#### Organogram

A copy of the full approved organogram which is annually reviewed is available in electronic format.

The structural overview of the Organogram for the administration is as follows:



#### 5.2.9.2 MONITORING AND PERFORMANCE MANAGEMENT SYSTEM

The municipality has adopted and implements a municipal performance management system which is available as a separate document

#### Nature and Purpose of Performance Management

It is a strategic approach to management, which equips leaders, manager's, workers and stakeholders at various levels with a set of tools and techniques to regularly plan, continuously monitor, periodically measure and review performances of the organisation in terms of indicators and targets for efficiency, effectiveness and impact.

The core purpose of performance management is that it should enable improved learning about how best to serve the community.

#### Legislative and Policy Framework

The design, implementation and management of a performance management system in the context of local authorities is vested in the following set of policies and legislation.

- Constitution of South Africa 1996 (section 152)
- Principles of Batho Pele White Paper 1998
- PMS vision of the Local Government White Paper 1998
- New accounting standards in the Public Finance Management Act, 1999
- PMS Policy Framework outlined in the Municipal Systems Act, 2000
- Local Government: Municipal Planning and Performance Management Regulations, 2001

#### General Key Performance Indicators

The General/National Key Performance Indicators as outlined in the Local Government Regulations are outlined in the following table:

Table 5.6 NATIONAL KEY PERFORMANCE INDICATORS

Performance Area	Performance Objective	Performance Indicator
Basic Household Services	To ensure that each household has access to the set of basic household services	% Households with access to the basic level of water, sanitation, electricity and solid waste removal
Free Basic Services	To ensure that poor households have access to free basic services	% Households earning less than R1100 per month with access to free basic services
Local Economic Development	To encourage economic development and job creation	Number of jobs created through the municipality's LED initiatives including capital projects
Public Participation	To ensure that municipalities involve citizens and communities in local governance	% Population of voting age who believe that they are given the necessary information and opportunities to influence the running of local government in their area
Institutional Transformation – Employment Equity	To ensure that municipality has an employment equity plan and that targets are met	The number of people from employment equity target groups employed in the three highest levels of management in compliance with the municipality's approved employment equity plan
Institutional Transformation – Capacity Building	To ensure that municipalities are improving their capacity to deliver	% of the municipality's budget actually spent on implementing its workplace skills plan
Institutional Transformation – Capacity to plan and implement Integrated Development Projects	To ensure that municipalities allocate resources and implement Integrated Development Projects	% of a municipality's capital budget actually spent on capital projects identifies for a particular financial year in terms of the municipality's IDP.

Performance Area	Performance Objective	Performance Indicator
Institutional Transformation – Debt Management	To ensure that debt is managed sustainability	Debt Coverage = (Total Operating Revenue received - Operating Grants)/Debt Service Payments (i.e. interest and redemption) due within the financial year)
Institutional Transformation – Revenue Management	To ensure that outstanding debt is minimized	Outstanding Service Debtors to Revenue = (Total Outstanding service Debtors/Annual Revenue Actually Received for Services
Institutional Transformation – Cash Flow	To ensure a sustainable cash flow	(All available cash at a particular time + investments)/ monthly fixed operating expenditure

# MUNICIPAL PERFORMANCE AND MONITORING 2010/2011

# BASIC SERVICE DELIVERY AND INFRASTRUCTURE

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
	Mongo street upgrading (phase 2)	% project complete/km surfaced and kerbed	Signing off of project	28 May 2010
ROADS AND STORMWATER	Rehabilitation of portions of Du Plessis street	% project complete/km surfaced	Signing off of project	25 June 2010
	Upgrading and surfacing of Koedoe street	% project complete/km surfaced and kerbed	Signing off of project	26 November 2010
	Upgrading of Bakwetheni street	% project complete/km surfaced and kerbed	Signing off of project	15 December 2010

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
WATER	Drought Relief	Monitoring progress	Reports	Bi-monthly reports
	Rosmead water supply	Monitoring progress	Reports	Bi-monthly reports
HOUSING	Lusaka	Number of houses completed	Counting structures	595 units
ELECTRICITY	Middelburg substation (Phase 3)	% scope phase completed	Signing off phase 3	100% by June 2011
FACILITIES	New Cradock Cemetery (Phase 2)	% scope phase completed	Signing off phase	100% by June 2011
	<ul> <li>Maintenance of:</li> <li>Sports Fields</li> <li>Parks and gardens</li> <li>Cemeteries</li> <li>Libraries</li> </ul>	Maintenance plans progress	Reports	Bi-monthly

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
FACILITIES	Pounds	Identified area with facilities	Physical location	June 2011
	Lobby for Taxi Ranks (long distance and local)	Proposal for funding from Transport Dept	Documentation	September 2010
WASTE MANAGEMENT	Refuse removal plan implementation	Frequency of removal	Removal Plan	Once per week
	Refuse bags	Number issued per month	Reports	Bi-monthly
	Buy back centre	Established and functional centre	Reports on establishment and functionality of centre	Bi-monthly reports
	Lobbying for funds for dumping sites	Submission of business plans	Documentation	December 2010

Key Performance Area		Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
HEALTH CARE	HIV/ AIDS	Support to Local HIV/AIDS	Nature of support provided	Reports	Quarterly
		Prevention of spread	Reduction in numbers of new cases compared to previous year	LSA statistics	5% reduction
	PHC	Provincialisation process facilitation	Timeous availing of required information	Reports	Monthly
SAFETY AND SECURITY	Streets N Bumps	Marking & Speed	Number of signs erected and marked streets	Reports	Quarterly
	Fines		Income generated per month.	Reports	Bi-monthly
	Crime P	revention	Interaction with SAPS	Minutes	Quarterly
	Transport Forum		Established and functioning of forum	Minutes	Quarterly

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
DISASTER MANAGEMENT	Revise Plan	Revised Plan	Document	December 2010
	Awareness Campaign	Number of campaigns held	Attendance Register & Reports	Quarterly
	Response to incidents	Time taken to respond	Records of response	60 minutes
	Lobbying for assistance	Assistance received	Records	Quarterly reports

## LOCAL ECONOMIC DEVELOPMENT

### **TOURISM**

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
Enhancement and Diversification of	Mpenyula adventures	Progress on application	Reports	Quarterly
tourists sites	Egg rock nature reserve	Progress on application	Reports	Quarterly
Attraction and retention of major events	Lobbying for events of national and provincial character	Number of events taking place	Reports	Quarterly
Cradock SPA	Partnering process/Leasing arrangements	Lease agreement/ partner in place	Agreement	June 2010
Middelburg Caravan Park	Source funds for Upgrade of park	Funding proposals submitted	Proposal documents	December 2010

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
Marketing and promoting area	Marketing strategy/plan	Availability of strategy/plan	documentation	May 2011
Conference centre	Construction of centre	% Completion of centre	Physical structure	100% by June 2011
Tourism office	Refurbishment	% completion	Project signed off	100% by May 2011
Zebra Park	Entrance road	% completion	Project signed off	June 2011
Middelburg Tourism Village	Revisiting the original plans	Revised plan submitted for funding	Document	December 2010

### **AGRICULTURE**

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
LAND	Land audit	Hectares of land available	Documentation	October 2010
COMMONAGES	Fencing	Commonages fenced	Reports	ongoing
	Dams	Dams repaired	Reports	ongoing
	Windmills	Windmills repaired	Reports	Ongoing
EMERGING FARMERS	Support	Results of support	Reports	Quarterly
AGRICULTURE RELATED PROJECTS	Support provision	Evidence of support	Progress Reports	Quarterly
PADSTAL	Developing	Number of developed padstals	Progress Reports	Quarterly
FEEDLOTS	Production			

### BUILDING THE ECONOMY

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
COOPERATIVES	Facilitate Establishment of coops and construction companies	Number of coops/construction companies established	Registration certificates	Quarterly reports
SMME'S	Support provision	Number of SMME's supported	Reports	Quarterly reports
BUILDING THE ECONOMY RELATED PROJECTS	Support provision	Evidence of support	Progress Reports	Quarterly
REGENERATION OF LOCAL ECONOMY	Regeneration Plans	Progress on plans	reports	Quarterly
PARTNERSHIPS	Coordination of partnerships	Number of partnerships established	Records	

### FINANCIAL VIABILITY

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
BUDGET	Realistic Participatory Budget	MTREF Budget Adopted	Document and Council Resolution	30 May 2011
	Control of operating income and expenditure	Number of Reports	Monthly Reports	12 Reports
	Budget related Policies Review	Policies Reviewed	Documents and council resolutions	30 May 2011
FINANCIAL STATEMENTS	Preparation of GAMAP/ GRAP compliant AFS	Statements submitted in time	Prepared compliant statements	31st of August 2010
	AG findings	Reduction in qualifications	AG report 20010/11	40% compared to 2009/10
REVENUE GENERATION	Viability targets	% Recovery rate on debtors levied	Records	5% increase compared to previous year by June 2010

Reduction in number of days for	Records	10 days compared to previous financial
creditors payment		year

Key Performance Area	Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
REVENUE GENERATION	Electronic meter reading	Availability of meters	Meters	30 March 2011
	Data cleansing	Procuring service providers	Contract	December 2010
PROPERTY VALUATIONS	Valuation roll implementation	Interim valuation list & Adjusted accounts to ratepayers	Records	31of December 2010
ASSET REGISTER	Asset register maintenance	Compliant Asset Register	Reports	Quarterly

# INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
Work place Skills Plan	Submission	Document	As per timeline set by DOL
Human Resource Plan	Developing the Plan	Documentation	June 2011
Employment Equity Plan	% Achievement of Goals	Report	Quarterly reports
Skills Development	% achievement in line with plan	Reports	As per targets in plan
Induction	Development of Programme and implementation	Reports	Ongoing
Institutional PMS	Compliance with reporting mechanism	Reports	Quarterly

Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
Performance Agreements	Developed and signed Agreements	Documents	31 July 2010
LLF	Number of LLF meetings held	Minutes of meetings	Quarterly
Staff vacancies	Number of identified vacancies filled	Records	All identified by June 2011

## GOOD GOVERNANCE AND PUBLIC PARTICIPATION

Project	Key Performance Indicator/s	Evidence/ Measurement	Annual Target/ Timeframe
Delegation Framework Review	Reviewed Framework	Document and Council Resolution	January 2011
Audit Committee	Functional Audit Committee	Number of meetings held	4 Per annum
Internal Audit	Mechanisms for internal audit function in place	Reports	4 Per Annum
Ward meetings held	% of ward meetings held as per schedule	Minutes of meetings	80%
IDP forums	Number of Meetings held in line with the process plan	Minutes of meetings/ attendance registers	At least 4 forums by May 2011
Budget Consultations	Number of consultation meetings held	Attendance registers	All wards visited by May 2011
IGR structures	Number of meetings held	Minutes of meetings	As per schedule
Mayoral outreach	Number of outreach	Minutes/attendance	As per schedule

	meetings held	register	
Petitions management	Documented process	Document	August 2010
Declaration of interest	% of councillors and section 57 signed	Records	Annually

## **ADDENDUM**

#### The following projects were referred to the addendum by the IDP forum

- 1. Upgrade water supply network
- 2. Cradock bulk storage reservoir
- 3. Fish River Sanitation
- 4. Sibuyisa Ubuntu Traditional group
- 5. Thanduxolo poultry
- 6. Siyakhathala Aids Care Centre
- 7. Vukani Capacity Building Centre
- 8. Security guards training
- 9. Building pre-school facilities
- 10. Women's Cooperative
- 11. Fish river catchments
- 13. Mortimer low cost housing
- 14. Fish river low cost housing
- 15. Crop growing
- 16. Game farming
- 17 Cheese factory
- 18 Fish River water supply
- 19. Fish River area/ street lighting
- 20. Women in construction
- 21. Community Radio Station
- 22. Siyazondla
- 23. Economic Profile
- 24. Cleaning illegal dumps
- 25. Community vegetable gardens
- 26. Capacitation of tour guides
- 27. Mortimer Sanitation
- 28. Fish River sanitation
- 29. Kwanonzame Low Cost Housing

- 30. Lingelihle Low Cost Housing
- 31. Fish River Low Cost Housing
- 32. Michausdal Bulk Water
- 33. Mortimer Water Supply
- 34. Fish River Water Supply
- 35. Mortimer Electricity
- 36. Kwanonzame Pre-paid Electricity
- 37. Fish River Pre-paid Electricity
- 38. Lingelihle Pre-paid Electricity
- 39. Kwanonzame street lights
- 40. Lingelihle street lights
- 41. Fish River street lights
- 42. Transportation Plan Projects
- 43. Tour Guides.